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Comments: VIA Email: comments-northern-clearwater-north-fork@usda.gov

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North Fork Ranger District

Attn: District Ranger

12740 US HWY 12 Orofino, ID 83544.

Dear Dead Laundry Planner

On behalf of the American Forest Resource Council (AFRC) and its members, thank you for the opportunity to provide Draft EA comments on the Dead Laundry Project.

AFRC is a regional trade association whose purpose is to advocate for sustained yield timber harvests on public timberlands throughout the West to enhance forest health and resistance to fire, insects, and disease. We do this by promoting active management to attain productive public forests, protect adjoining private forests, and assure community stability. We work to improve federal and state laws, regulations, policies, and decisions regarding access to and management of public forest lands and protection of all forest lands. Many of our members have their operations in communities within and adjacent to the Nez Perce-Clearwater National Forest and management on these lands ultimately dictates not only the viability of their businesses, but also the economic health of the communities themselves.

The comments in this letter are supplemental to the scoping comments that AFRC provided on March 26, 2020.

The Dead Laundry Project which is located in the Laundry Ridge area encompasses 40,565 acres, all of which is on National Forest System (NFS) lands with the exception of private inholdings in the Deception Saddle, Moose, and Independence Creek areas. The Dead Laundry project area is located across four subwatersheds - Lake Creek, Elizabeth Creek - North Fork Clearwater River, Osier Creek, and Deadwood Creek-Moose Creek.

For background and to provide an overview of why the Project is needed, timber harvest was conducted from the 1950's through the late 1980's. Much of the roaded analysis area was previously owned by private corporations and was harvested during that time. These areas were acquired during the mid-1990's as part of a land exchange. Much of this once cut over industrial land has dense stands of second growth shade tolerant species that need to be thinned or because of forest health issues need to be regenerated with fire resistant species such as ponderosa pine,

white pine, or western larch. These dense stands of second growth also need treatment to protect private inholdings and improve overall forest health and ecological function toward desired future conditions.

Most of the project area has been absent of fire since the event of 1910 or shows no fire history at all. This has resulted in decades of surface fuel buildup within stands in both roadless and roaded areas. The heart of the project area contains private inholdings and has been identified as Wildland Urban Interface (WUI) by Clearwater County. In the project area, fires that occurred in 1910 and 1934 and the introduction of white pine blister rust have created a homogeneous age class and species composition which has become highly susceptible to insect and disease change agents. These factors combined with the exclusion of natural fire on the landscape have created a condition that puts the private inholdings at higher risk for property loss and or damage due to the potential for extreme fire behavior.

The Forest has developed the Purpose and Need for the project because of the large variance between existing and desired conditions in the project area due to the conditions mentioned above.

AFRC supports the Primary Purposes of the Dead Laundry project which are:

- [bull] Reduce hazardous fuel loading within the project area to provide protection for the wildland urban interface areas associated with private inholdings within the project area.

- [bull] Harvest wood products to sustain local and regional economies.

- [bull] Improve forest health and resiliency in concurrence with desired conditions and objectives identified in the Forest Plan.

AFRC supports the Purpose for the Dead Laundry Project, however, we offer the following comments that we

believe will strengthen and improve the Project. Many of these same comments were outlined in our scoping letter, and it is our hope these points will be considered in the Final Decision.

1. AFRC is pleased that the Forest increased the acres being commercially treated from, 3,597 acres during scoping up to 3,837 acres. While this is an increase it still only represents about 9.5% of the Project area which covers 40,565 acres. We would like the Forest to use the best stand exam and on-site information to make sure all available acres needing treatment are included. Some potential units that were examined were not included in the Draft EA. AFRC suggests that these units be included in the final Decision as optional units. AFRC strongly believes the Forest should take every opportunity to treat a maximum number of acres in each Project they analyze to:

- a. Accomplish the needed hazardous fuels reduction for the protection of both Forest Service and the private land in the WUI for the prevention of large catastrophic wildfires.
- b. Convert the homogeneous stands of cedar and grand fir into more fire-resistant species such as western larch and ponderosa pine.
- c. Treating more acres commercially and generating more volume helps to reduce the per thousand costs of doing the NEPA work.
- d. Treating more acres and harvesting more volume also helps to generate timber receipts that can be used to improve other resources within the project area.
- e. Provide early seral habitat for deer and elk.
- f. Maximize timber volume for the forest products industry.

In a recent Congressional Hearing, Chief of the Forest Service Vikki Christiansen testified that the Forest Service needed to increase management on their lands by four or five times the number of acres they are currently treating. AFRC believes the Forest missed an opportunity for treatment by only treating 9.5% of the acres commercially.

2. AFRC believes the Forest did an excellent job in their economic analysis of the Project. Table 12 below points out the financial benefit of the Project to the local community.

The Project is estimated to produce 39.6 mmbf which will be very helpful to our industry members. This volume comes with only treating 9.5% of the area. We believe this Project can still be expanded and I would like to remind the Forest that AFRC members depend on a predictable and economical supply of timber products from Forest Service land to run their businesses and provide useful wood products to the American public. This supply is important for present day needs but also important for future needs. This future need for timber products hinges on the types of treatments implemented by the Forest Service today. Of particular importance is how those treatments effect the long-term sustainability of the timber resources on Forest Service managed land. AFRC has voiced our concerns many times regarding the long-term sustainability of the timber supply on Forest Service land and how the current management paradigm is affecting this supply. While the treatments on the Dead Laundry Project are unlikely to directly address this long-term sustainability concern, they will likely provide short-term products for the local industry and we want to ensure that this provision is an important consideration for the decision maker as the project progresses. As we will discuss later in this letter the importance of our members' ability to harvest and remove these timber products from the timber sales generated off this project is paramount. Studies by the University of Idaho have shown that as many as 18-22 direct and indirect jobs are created for every million board feet of timber that is harvested. The volume harvested in this project will greatly help the industry and surrounding communities.

3. AFRC supports the Forest's plan to create openings larger than 40 acres. With the history of past logging and dense unhealthy stands of second growth timber, harvest in the project area would be conducted through a combination of intermediate treatments and variable retention regeneration harvest. Regeneration harvest may include areas of full retention (clumps), irregular edges, and retention of snags and legacy trees to provide structure and a future source of woody debris. In order to implement the needed treatments some regeneration units will need to be larger than 40 acres. There are 27 units proposed that would create openings greater than 40 acres in size. This will require approval from the Regional Forester prior to implementation. AFRC supports this request and urges the Forest to pursue full implementation of the approved treatments. These regeneration treatments will improve forest health, assist in fuels reduction, and provide early seral habitat for deer and elk.

4. AFRC also encourages the Forest, when using intermediate treatments, to thin the stands to 40 sq.ft. of basal area. This will help in fuels reduction in and around the WUI and provide maximum vigor for the remaining trees. The project area is outside of desired conditions for dominance types, with a high proportion of the project area (80%) in the shade tolerant dominance types of grand fir, Douglas-fir, and western red cedar. Thus, a conversion to western white pine, western larch, ponderosa pine, and lodge pole pine is needed.

5. The Forest is planning to treat 196 acres of old growth. While we support management in the old growth areas, we are disappointed that you have reduced those numbers down from 300 acres. These stands are dominated by an overstory of large (over 36 in. DBH) cedar trees. These stands have an understory component of grand fir and Douglas fir trees that are susceptible to disease and the potential for a high severity wildfire. AFRC supports management in these stands to ensure their health and resiliency by removing the ladder fuels of smaller grand and Douglas-fir trees.

6. There are approximately 30 structures across these three remote areas of private inholdings that are primarily used as summer recreation homes. Few residences have year-round occupants. Commercial harvest and hazardous fuels treatments will greatly reduce fire behavior and intensity adjacent to private lands increasing the probability of successful protection of property in the event of a wildfire. AFRC encourages the Forest to thin to 40 sq. ft. of basal area along all WUI boundaries for both fire prevention and to check any spread of insects and disease onto the private lands.

7. As we mentioned in our scoping letter, the primary issues affecting the ability of our members to feasibly deliver logs to their mills are firm operating restrictions. As stated above, we understand that the Forest Service must take necessary precautions to protect their resources; however, we believe that in many cases there are conditions that exist on the ground that are not in step with many of the restrictions described in Forest Service EA's and contracts (i.e. dry conditions during wet season, wet conditions during dry season).

The Forest has done a good job on the economic analysis as mentioned above; however we believe there are further opportunities to increase the economic feasibility of this Project by implementing a practical operational protocols. We would like the Forest Service to shift their methods for protecting resources from that of firm prescriptive restrictions to one that focuses on descriptive end-results; in other words, describe what you would like the end

result to be rather than prescribing how to get there. There are a variety of operators that work in the Nez Perce-Clearwater market area with a variety of skills and equipment. Developing an EA and contract that firmly describes how any given unit shall be logged may inherently limit the abilities of certain operators. For example, restricting certain types of ground-based equipment rather than describing what condition the soils should be at the end of the contract period unnecessarily limits the ability of certain operators to complete a sale in an appropriate manner with the proper and cautious use of their equipment. To address this issue, we would like to see flexibility in the EA and contract to allow a variety of equipment to the sale areas. We feel that there are several ways to properly harvest any piece of ground, and certain restrictive language can limit some potential operators. Though some of the proposal area is planned for cable harvest, there are opportunities to use certain ground equipment such as fellerbunchers and processors in the units to make cable yarding more efficient. Allowing the use of processors and fellerbunchers throughout these units can greatly increase its economic viability, and in some cases decrease disturbance by decreasing the amount of cable corridors, reduce damage to the residual stand and provide a more even distribution of woody debris following harvest. Tethered-assist equipment is also becoming a more viable and available option for felling and yarding on steep slopes. This equipment has shown to contribute little additional ground disturbance when compared to traditional cable systems. Please prepare your NEPA analysis documents in a manner that will facilitate this type of equipment. AFRC suggests that the Forest look at allowing ground skidding on this project on slopes up to 45%.

AFRC does understand that all timber harvest and road maintenance activities will be prohibited from January 1-March 30 in Units 30, 33C, 33D, 33E, 70, and 108, to retain security and reduce stress for wintering ungulates.

8. AFRC encourages the District to consider using DxP in the layout of the harvest units. On recent field trips to the Flathead National Forest, we toured several projects that used DxP and found positive results. On one Project the Forest estimated they saved nearly \$100,000 by not designating trees with paint. The Forest should recognize that many industrial and State Forests are already employing DxP management, again with good results, and it is becoming the industry standard.

9. The Road Plan has not changed from scoping to the Draft EA. In our scoping we pointed out that to accomplish the necessary treatments across the landscape in the Dead Laundry Project the following road work is being proposed.

Some of the roads that are being built or reconstructed for commercial harvest ultimately are planned for obliteration, further stabilization, or rehabilitation and revegetating the disturbed soils as needed to restore soil functions and productivity.

AFRC would like to remind the Forest that an intact road system is critical to the management of Forest Service land, particularly for the provision of timber products. Without an adequate road system, the Forest Service will be unable to offer and sell timber products to the local industry in an economical manner. The road decommissioning proposed in the Dead Laundry scoping notice likely represents a permanent removal of these roads and likely the deferral of management of those forest stands that they provide access to. The land base covered in the Dead Laundry project area are to be managed for a variety of forest management objectives. Removal of adequate access to these lands compromises the agency's ability to achieve these objectives and is very concerning to us.

We believe that only those road segments where resource risk outweighs access value should be considered for decommissioning.

Further, AFRC believes that a significant factor contributing to increased fire activity in the region is the decreasing road access to our federal lands. This factor is often overshadowed by both climate change and fuels accumulation when the topic of wildfire is discussed in public forums. However, we believe that a deteriorating road infrastructure has also significantly contributed to recent spikes in wildfires. This deterioration has been a result of both reduced funding for road maintenance and the federal agency's subsequent direction to reduce their overall road networks to align with this reduced funding. The outcome is a forested landscape that is increasingly inaccessible to fire suppression agencies due to road decommissioning and/or road abandonment. This inaccessibility complicates and delays the ability of firefighters to attack nascent fires quickly and directly. On the other hand, an intact and well-maintained road system would facilitate a scenario where firefighters can rapidly access fires and initiate direct attack in a more safe and effective manner.

If the Forest Service proposes to decommission, abandon, or obliterate road segments from the Dead Laundry planning area we would like to see the analysis consider potential adverse impacts to fire suppression efforts due to the reduced access caused by the reduction in the road network. We believe that this road network reduction could decrease access to wildland areas and hamper opportunities for firefighters to quickly respond and suppress fires. On the other hand, additional and improved roads will provide firefighters with quicker and safer access to suppress any fires that are ignited. The improved ability of fire suppression agencies to suppress fires starts safely and effectively should be considered and analyzed as a direct effect of road construction and road improvements.

We would like the District to carefully consider the following three factors when making a decision to decommission any road in the project area:

1. Determination of any potential resource risk related to a road segment.
2. Determination of the access value provided by a road segment.
3. Determination of whether the resource risk outweighs the access value (for timber management and other resource needs).

We believe that only those road segments where resource risk outweighs access value should be considered for decommissioning.

10. AFRC supports the prescribed burns that are planned for portions of the project area that are within designated Idaho Roadless Areas. Prescribed fire goals are to mimic the characteristic fire regime. Direct effects from these activities include resetting the fire return interval, breaking up large homogenous patches of vegetation, and reducing areas of heavy dead and down material resulting from pockets of blow down or insect and disease infestations. Fuel reductions are needed to slow the movement of and decrease the intensity of wildfire and provide further protection to the WUI.

11. In our scoping letter we suggested the Forest consider implementing shaded fuel breaks up to 150 feet on both sides of the roads. These breaks can address both forest health issues and reduce the risk of wildfire along routes that are needed for ingress and egress into the National Forest. The shaded fuel breaks may also be used

within the Idaho Roadless Areas (IRAs) located within the project. AFRC believes this is favorable to get these areas treated during this entry to improve safety along the travel corridors. The Forest is proposing this treatment in the End of World Project and others, and we believe it has a lot of merit.

12. The Forest Provided this background information on Climate Change: "The combined Nez Perce-Clearwater National Forests represent a very small amount of the carbon stored in forests in the United States (Heath et al. 2011). Given the available data and tools (USDA 2015; USDA 2016a), patterns and trends of carbon dynamics are best determined at larger scales and over long periods of time. This project and others taking place on the forest will at most affect a very small percentage of the forest carbon stocks, and a small fractional proportion of the total forest carbon stocks of the United States. The affected forest lands in this proposal would remain forests, not be converted to other land uses, and long-term forest services and benefits would be maintained. As such, the long-term cumulative effects of forest management will have little impact overall on a potential future scenario of carbon accumulation and loss. None of the alternatives would have a measurable impact on carbon stocks in either the short nor long term, because the area of treatment is a small fraction relative to regional and global carbon stocks (Z-001; NPC Forests Carbon Cycling and Storage Specialist Report)."

To bolster this section on Climate Change which is often brought up in objections, AFRC would like to encourage the North Fork District to consider a newly published document that considers the long-term impacts of forest thinning and forest restoration on carbon sequestration.

McCauley, Lisa A., Robles, Marcos D., Wooley, Travis, Marshall, Robert M., Kretchun, Alec, Gori, David F. 2019. Large- scale forest restoration stabilizes carbon

under climate change in Southwest United States. *Ecological Applications*, 0(0), 2019, e01979.

Key points of the McCauley paper include:

a. Modeling scenarios showed early decreases in ecosystem carbon due to initial thinning/prescribed fire treatments, but total ecosystem carbon increased by 9-18% when compared to no harvest by the end of the simulation.

b. This modeled scenario of increased carbon storage equated to the removal of carbon emissions from 55,000 to 110,000 passenger vehicles per year until the end of the century.

c. Results demonstrated that large-scale forest restoration can increase the potential for carbon storage and stability and those benefits could increase as the pace of restoration accelerates.

13. AFRC still believes there are opportunities to manage within the Riparian Areas with the Forest using the following parameters-"Apply silvicultural practices for Riparian Habitat Conservation Areas to acquire desired vegetation characteristics where needed to attain Riparian Management Objectives. Apply silvicultural practices in a manner that does not retard attainment of Riparian Management Objectives and that avoids adverse effects on listed anadromous fish."

AFRC believes that it has been well documented that thinning in riparian areas accelerates the stand's trajectory to produce large conifer trees and has minimal effect on stream temperature with adequate buffers. Removal of suppressed trees has an insignificant short-term effect on down wood, and ultimately a positive effect on long-term creation of large down woody debris and large in stream wood, which is what provides the real benefit to wildlife and stream health. We encourage the Forest Service to focus their riparian reserve treatments on a variety of native habitats. The Pacfish/Infish strategy describes the need for treatments that meet the need of multiple habitat types and we encourage the North Fork District to look for ways to incorporate treatments that meet those needs. Utilization of gap cuts to promote early seral habitat in the reserves, treatments to diversify all areas of the reserve, and prescriptions that account for the full range of objectives that the ACS mandates should be considered.

The tradeoffs that the Forest Service will likely be considering through the ensuing environmental analysis will be between achieving these forest health benefits and potentially having adverse impacts to streams. These impacts to streams typically include stream temperature, wood recruitment, and sedimentation associated with active management. We would like the Forest Service to review the literature cited below and incorporate its findings into your environmental analysis that will shape the level of management permitted to occur in riparian reserves.

Stream temperature

Janisch, Jack E, Wondzell, Steven M., Ehinger, William J. 2012. Headwater stream temperature: Interpreting response after logging, with and without riparian buffers, Washington, USA. *Forest Ecology and Management*,

270, 302-313.

Key points of the Janisch paper include:

[bull] The amount of canopy cover retained in the riparian buffer was not a strong explanatory variable to stream temperature.

[bull] Very small headwater streams may be fundamentally different than many larger streams because factors other than shade from the overstory tree canopy can have sufficient influence on stream temperature.

Anderson P.D., Larson D.J., Chan, S.S. 2007 Riparian Buffer and Density Management Influences on Microclimate of Young Headwater Forests of Western Oregon. *Forest Science*, 53(2):254-269.

Key points of the Anderson paper include:

[bull] With no-harvest buffers of 15 meters (49 feet), maximum air temperature above stream centers was less than one-degree Celsius greater than for unthinned stands.

Riparian reserve gaps

Warren, Dana R., Keeton, William S., Bechtold, Heather A., Rosi-Marshall, Emma J. 2013. Comparing streambed light availability and canopy cover in streams with old-growth versus early-mature riparian forests in western Oregon. *Aquatic Sciences* 75:547-558.

Key points of the Warren paper include:

[bull] Canopy gaps were particularly important in creating variable light within and between reaches.

[bull] Reaches with complex old growth riparian forests had frequent canopy gaps which led to greater stream light availability compared to adjacent reaches with simpler second-growth riparian forests.

Wood Recruitment

Burton, Julia I., Olson, Deanna H., and Puettmann, Klaus J. 2016. Effects of riparian buffer width on wood loading in headwater streams after repeated forest thinning. *Forest Ecology and Management*. 372 (2016) 247-257.

Key points of the Burton paper include:

[bull] Wood volume in early stages of decay was higher in stream reaches with a narrow 6-meter buffer than in stream reaches with larger 15- and 70-meter buffers and in unthinned reference units.

[bull] 82% of sourced wood in early stages of decay originated from within 15 meters of streams.

Sedimentation

Rashin, E., C. Clishe, A. Loch and J. Bell. 2006. Effectiveness of timber harvest practices for controlling sediment related water quality impacts. *Journal of the American Water Resources Association*. Paper No. 01162

Key points of the Rashin paper include:

[bull] Vegetated buffers that are greater than 33 feet in width have been shown to be effective at trapping and storing sediment.

Collectively, we believe that this literature suggests that there exists a declining rate of returns for "protective" measures such as no-cut buffers beyond 30-40 feet. Resource values such as thermal regulation and coarse wood recruitment begin to diminish in scale as no-cut buffers become much larger. We believe that the benefits in forest health achieved through density management will greatly outweigh the potential minor tradeoffs in stream temperature and wood recruitment, based on this scientific literature. We urge the Forest Service to establish no-cut buffers along streams no larger than 40 feet and maximize forest health outcomes beyond this buffer.

Thank you for the opportunity to provide Draft EA comments on the Dead Laundry Project. We look forward to seeing this Project implemented.

Sincerely,

Tom Partin

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