

April 2, 2024

Via Electronic Mail

Mary Yonce, District Ranger George Washington and Jefferson National Forests 401 Oakwood Drive Harrisonburg, VA 22801 mary.yonce@usda.gov

Jay Martin, North Zone NEPA Planner George Washington and Jefferson National Forests 401 Oakwood Drive Harrisonburg, VA 22801 jay.martin2@usda.gov

Re: Freedom of Information Act Request Regarding the Archer Knob Project

Dear Mary and Jay,

Pursuant to the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552 and 7 C.F.R. Part 1, Subpart A, the Southern Environmental Law Center ("SELC") requests access to the following documents or other public records regarding the Archer Knob Project ("Project"):

- 1. Most current shapefiles for the Project area as set forth in the Draft Environmental Assessment;
- 2. All records in the Project file, including but not limited to:
 - a. Records related to old growth surveys conducted in the Project area, including tally sheets, maps, and other information;
 - b. Any records of coordination with the U.S. Fish and Wildlife Service;
 - c. Records related to water quality assessments and proposed stream crossings, including any permits required under the Clean Water Act; and
 - d. Records of ground disturbance in Potential Wilderness Areas.

This request for documents or other records includes, but is not limited to, all reports, studies, correspondence, memoranda, e-mails, analyses, meeting notes or other notes of any kind, drafts and working papers, and every other document, recorded communication, or record of any kind (including records which exist electronically). In addition, we request access to each version of a record or document, whether it is a draft, has been electronically deleted, has attachments, bears annotations, etc. Please include records up to the date that the agency commences its search for responsive records. To reduce costs and expedite delivery, we request that information be delivered electronically, by a file-sharing service, removable storage, or email, to the extent

possible. Upon request, SELC will provide a file-sharing link for easy transfer of the requested documents.

If the Forest Service takes the position that any of the above-described public records are not open to public inspection under the FOIA, please explain the basis for your position and identify any statute, rule of law, or other authority upon which you rely. Please note that claims of exemption under 5 U.S.C. § 552(b)(5) must not only qualify for the exemption technically; they must also be accompanied by a determination that withholding the records is necessary to accomplish the purpose of that exemption. 5 U.S.C. § 552(a)(8)(i).

FOIA requires a responding agency to make a determination on any request within twenty (20) working days of receipt. *See* 5 U.S.C. § 552(a)(6)(A)(i). FOIA also requires the release of all reasonably segregable portions of a document that are themselves not exempt. 5 U.S.C. § 552(b). The Forest Service "shall withhold information under this section only if the agency reasonably foresees that disclosure would harm an interest protected by" a statutory exemption. 5 U.S.C. § 552(a)(8)(A)(i).

SELC requests that any fees associated with this request be waived because disclosure of information in the requested records would be in the public interest. The FOIA provides that "[d]ocuments *shall* be furnished without any charge or at a charge reduced below the fees established . . . if disclosure of the information is in the public interest because it is likely to contribute significantly to public understanding of the operations or activities of the government and is not primarily in the commercial interest of the requester." 5 U.S.C. § 552(a)(4)(A)(iii) (emphasis added); *see also* 7 C.F.R. § 1.12(p) (fees should be waived because this disclosure is in the public interest and SELC has no "commercial interest" in the disclosure). Congress' stated main purpose in amending the FOIA in 1986 was "to remove any roadblocks and technicalities which have been used by various Federal agencies to deny waivers or reductions of fees under FOIA." 132 Cong. Rec. S16,496 (Oct. 15, 1986) (statement of Sen. Leahy). Congress intended the amendment to the FOIA's public interest provision "to be liberally construed in favor of waivers for noncommercial requesters." *Judicial Watch, Inc. v. Rossotti*, 326 F.3d 1309, 1312 (D.C. Cir. 2003); *McClellan Ecological Seepage Situation v. Carlucci*, 853 F.2d 1282, 1284 (9th Cir. 1987) (both quoting 132 Cong. Rec. S14,298 (Sept. 20, 1986) (statement of Sen. Leahy)).

Fee waiver is appropriate in this case because disclosure of this information "is likely to contribute significantly to public understanding of the operations or activities of the government." 5 U.S.C. § 552(a)(4)(A)(iii); 7 C.F.R. § 1.12(p)(1)(i). The regulations identify four factors to be considered under this public interest requirement:

- (i) The subject of the request must concern identifiable operations or activities of the Federal government, with a connection that is direct and clear, not remote or attenuated.
- (ii) Disclosure of the requested records must be meaningfully informative about government operations or activities to be "likely to contribute" to an increased public understanding of those operations or activities. The

disclosure of information that already is in the public domain, in either the same or a substantially identical form, would not contribute to such understanding where nothing new would be added to the public's understanding.

- (iii) The disclosure must contribute to the understanding of a reasonably broad audience of persons interested in the subject, as opposed to the requester's individual understanding. A requester's expertise in the subject area as well as his or her ability and intention to effectively convey information to the public will be considered. It will be presumed that a representative of the news media, as defined in appendix A of this subpart, will satisfy this consideration.
- (iv) The public's understanding of the subject in question must be enhanced by the disclosure to a significant degree. However, components will not make value judgments about whether the information at issue is "important" enough to be made public.

7 C.F.R. § 1.12(p)(3).

The first regulatory factor for fee waiver is clearly met, as the above requests are directly related to "identifiable operations or activities of the Federal government." The Forest Service is a federal government agency, and the requested records concern a Forest Service "activity": the Archer Knob Project. As to the second factor, our requests seek information that would increase public understanding of a forest management project on Forest Service lands. The Archer Knob Project is highly significant to the public, and we are not seeking records that are already in the public domain. As a result, the requested information will lead to greater public understanding of the operations of the federal government. The third factor is also met, as the requested disclosure would benefit not only SELC, but also our partner groups, our collective members and constituents, and the public at large. As a nonprofit environmental protection organization, a large part of our work consists of keeping citizens informed about government activities, like management of public lands, that affect natural resources and public health. We disclose information through our website, newsletters, by speaking at events, through the press, and through numerous other channels. Thus, we are not seeking this information solely for any "individual understanding," and we have significant experience conveying information to the public. Finally, there is no doubt that this disclosure would enhance public understanding of the Archer Knob Project, and how the Forest Service reaches decisions about management projects on national forest lands. This disclosure would be "significant," in part, because there is little publicly available information on this issue at this stage of project assessment.

In addition to the demonstrated public interest in the information sought here, SELC has no commercial interest in the disclosures. 7 C.F.R. § 1.12(p)(4). SELC is a nonprofit organization with a public interest mission and, by definition, no commercial interests. SELC seeks the disclosure solely in the public interest of obtaining information about activities and operations of the Forest Service related to the Archer Knob Project. Although SELC is a legal organization, SELC does not profit, or otherwise have a commercial interest, in litigation. SELC does not charge its clients for attorney time or enter into contingency agreements. Further, the abstract possibility of some future litigation does not create a commercial interest, since any such possibility is not itself a commercial interest. *See McClellan Ecological Seepage Situation v. Carlucci*, 835 F.2d 1282, 1287 n.4 (9th Cir. 1987).

Should SELC's request for reduced or waived fees be denied, SELC is prepared to bear the reasonable duplication and search costs necessary to fulfill this request. However, I request you contact me before processing this request if the fee is expected to be in excess of \$100.00. SELC reserves its right to appeal a fee waiver or reduction denial.

If you have any questions, please do not hesitate to contact me. I am happy to work with you to clarify the scope of our request and to facilitate the production of the requested public records. Thank you in advance for your assistance.

Sincerely,

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