November 26, 2021

Grand Mesa, Uncompahgre, and Gunnison National Forests Attn: Plan Revision Team 2250 Highway 50 Delta, CO 81416 Submitted via the Online Feedback Tool

Re: Comments on the Draft Revised Land Management Plan and Draft Environmental Impact Statement for the Grand Mesa, Uncompany and Gunnison National Forest

Dear GMUG Planning Team,

Thank you for considering the attached maps to inform the development of the GMUG revised plan. These maps are an aspect of the High Country Conservation Advocates (HCCA) et al comments submitted on November 24, 2021. In our comments, we addressed climate change in several places, including in relations to biodiversity, connectivity, and refugia. The maps below support these points. The maps were created by Alison Gallensky, Principal Conservation Geographer at Rocky Mountain Wild, who can be reached at <u>alison@rockymountainwild.org</u>. We welcome you to contact Matt Reed of HCCA at 970.349.7104 or <u>matt@hccacb.org</u> Lauren McCain of Defenders of Wildlife at 720.943.0453 or Imccain@defenders.org with any questions.

Sincerely,

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Forest Biomass Map

The Forest Biomass map below shows data from the USDA Forest Service of areas across the GMUG region with moderate to high concentrations of biomass, a measure of carbon storage. Biomass data downloaded to create this map are from https://data.fs.usda.gov/geodata/rastergateway/biomass/ on 11/22/2021. These data are also described in this article (attached): J.A. Blackard, M.V. Finco, E.H. Helmer, G.R. Holden, M.L. Hoppus, D.M. Jacobs, A.J. Lister, G.G. Moisen, M.D. Nelson, R. Riemann, B. Ruefenacht, D. Salajanu, D.L Weyermann, K.C. Winterberger, T.J. Brandeis, R.L. Czaplewski, R.E. McRoberts, P.L. Patterson, R.P. Tymcio, Mapping U.S. forest biomass using nationwide forest inventory data and moderate resolution information, *Remote Sensing of Environment*, Volume 112, Issue 4, 2008, Pages 1658-1677, ISSN 0034-4257, https://doi.org/10.1016/j.rse.2007.08.021.



Climate Refugia and Corridors Map

The Climate Refugia and Corridors map below overlays areas of climate refugia and corridors that have been identified at the Center for Conservation Innovation of Defenders or Wildlife by a suite of different models. This modeling is described in the article: Dreiss, L. M., Lacey, L. M., Weber, T. C., Delach, A., Niederman, T. E., & Malcom, J. W. (2021). Targeting current species ranges and carbon stocks fails to conserve biodiversity in a changing climate: opportunities to support climate adaptation under 30x30. *bioRxiv. In press.* Attached and found here:

https://www.biorxiv.org/content/10.1101/2021.08.31.458416v1.full.pdf



Resilient and Connected Network Map

The Resilient and Connected Network map below shows a proposed conservation network, identified by The Nature Conservancy, of representative climate-resilient sites designed to sustain biodiversity and ecological functions into the future under a changing climate. The Resilient and Connected Network data shown on this map were downloaded from:

http://www.conservationgateway.org/ConservationPractices/ClimateChange/Pages/RCN-

Downloads.aspx on 11/26/2021. The modeling techniques used to create this Network are described in a number of reports by The Nature Conservancy, including: Anderson, M.G., M. M. Clark, A. Olivero, and J. Prince. 2019. Resilient Sites and Connected Landscapes for Terrestrial Conservation in the Rocky Mountain and Southwest Desert Region. The Nature Conservancy, Eastern Conservation Science. https://tnc.app.box.com/s/cqz4dp69e34mptqml7anfr5ezy94hcyu





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Mapping U.S. forest biomass using nationwide forest inventory data and moderate resolution information

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Abstract

A spatially explicit dataset of aboveground live forest biomass was made from ground measured inventory plots for the conterminous U.S., Alaska and Puerto Rico. The plot data are from the USDA Forest Service Forest Inventory and Analysis (FIA) program. To scale these plot data to maps, we developed models relating field-measured response variables to plot attributes serving as the predictor variables. The plot attributes came from intersecting plot coordinates with geospatial datasets. Consequently, these models serve as mapping models. The geospatial predictor variables included Moderate Resolution Imaging Spectrometer (MODIS)-derived image composites and percent tree cover; land cover proportions and other data from the National Land Cover Dataset (NLCD); topographic variables; monthly and annual climate parameters; and other ancillary variables. We segmented the mapping models for the U.S. into 65 ecologically similar mapping zones, plus Alaska and Puerto Rico. First, we developed a forest mask by modeling the forest vs. nonforest assignment of field plots as functions of the predictor layers using classification trees in See5[®]. Secondly, forest biomass models were built within the predicted forest areas using tree-based algorithms in Cubist©. To validate the models, we compared field-measured with modelpredicted forest/nonforest classification and biomass from an independent test set, randomly selected from available plot data for each mapping zone. The estimated proportion of correctly classified pixels for the forest mask ranged from 0.79 in Puerto Rico to 0.94 in Alaska. For biomass, model correlation coefficients ranged from a high of 0.73 in the Pacific Northwest, to a low of 0.31 in the Southern region. There was a tendency in all regions for these models to over-predict areas of small biomass and under-predict areas of large biomass, not capturing the full range in variability. Map-based estimates of forest area and forest biomass compared well with traditional plot-based estimates for individual states and for four scales of spatial aggregation. Variable importance analyses revealed that MODIS-derived information could contribute more predictive power than other classes of information when used in isolation. However, the true contribution of each variable is confounded by high correlations. Consequently, excluding any one class of variables resulted in only small effects on overall map accuracy. An estimate of total C pools in live forest biomass of U.S. forests, derived from the nationwide biomass map, also compared well with previously published estimates. © 2007 Elsevier Inc. All rights reserved.

Keywords: Forest biomass; MODIS; Classification and regression trees; Forest probability; Carbon; FIA

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1. Introduction

The Forest Inventory and Analysis (FIA) program of the USDA Forest Service collects data annually on the status and trends in forested ecosystems nationwide. These inventory data support estimates of forest population totals over large geographic areas, (Scott et al., 2005). Regional maps of forest characteristics would make these extensive forest resource data more accessible and useful to a larger and more diverse audience. Important applications of such maps include broad-scale mapping and assessment of wildlife habitat; documenting forest resources affected by fire, fragmentation, and urbanization; identifying land suitable for timber production; and locating areas at high risk for plant invasions, or insect or disease outbreaks. Thus, there is a need to produce and distribute geospatial data of forest attributes, complementing FIA inventory data.

Total aboveground live biomass is a forest characteristic of particular interest. Forest soils and woody biomass hold most of the carbon in Earth's terrestrial biomes (Houghton, 1999). Landuse change, mainly forest burning, harvest, or clearing for agriculture, may compose 15 to 40% of annual human-caused emissions of carbon to the atmosphere, and terrestrial ecosystems, mainly through forest growth and expansion, absorb nearly as much carbon annually. However, estimates of land-atmosphere carbon fluxes, and the net of expected future ones, have the largest uncertainties in the global atmospheric carbon budget, which adds to uncertainties about future levels and impacts of greenhouse gasses (GHGs) in the atmosphere (Houghton, 2003; Prentice et al., 2001).

Consequently, the levels, mechanisms and spatial distribution of forest land-atmosphere C fluxes are an important focus for reducing uncertainties in the global C budget (Fan et al., 1998; Holland et al., 1999; Pacala et al., 2001; Schimel et al., 2001). Ecosystem process models that are physiologically-based, and that use satellite image-derived indices of photosynthesis, have permitted unprecedented global assessments of ecosystem productivity and carbon sinks at a spatial resolution of 0.5° (Nemani et al., 2003; Potter et al., 2003). The mechanistic nature of these models identifies how observed patterns in ecosystem productivity may relate to climate and atmospheric changes (Nemani et al., 2003). However, validating atmospheric and ecosystem model estimates of net forest C fluxes, and quantifying the C fluxes associated with changes in land use, which dominate these fluxes over longer time periods, requires spatially extensive data on forest C pools and net fluxes. Maps of forest biomass permit spatially explicit estimates of forest carbon storage and net fluxes from land-use change.

Our objectives here are to 1) produce a spatially explicit dataset of aboveground live forest biomass from ground measured inventory plots, at a 250-m cell size, for the conterminous U.S., Alaska and Puerto Rico; 2) evaluate model performance and spatially depict uncertainty in the dataset; 3) explore the relative contribution of the many predictor layers to the biomass models; and 4) use the resulting dataset to estimate aboveground live forest biomass and implied carbon storage for this area. We also describe a national geospatial predictor database that supported the mapping and how we standardized national FIA data, developed predictive models, and assessed model error.

2. Methods

2.1. Data

2.1.1. Response variables

The US Forest Service FIA program inventories the Nation's forests via a network of ground-based inventory plots in which forest structure and tree species composition are measured to produce estimates of forest attributes like basal area by species, total volume, and total biomass. Plots are located with an intensity of about one plot per 2400 ha. Although the program historically collected data periodically (every 5 to 20 years) for each state in the country, it recently shifted to an annual rotating panel system. This new system samples 10 to 20% of each state's plot network annually (Bechtold & Patterson, 2005). This study used a mixture of annual and historic periodic data to ensure enough training plots in all parts of the country, with dates of collection ranging between 1990 and 2003. The advantages of modeling response variables collected from a probabilistic sample (such as FIA's plot network) over those collected from a purposive sample are explored in Edwards et al. (2006).

The FIA program observes, measures, and predicts many forest attributes on each plot (Miles et al., 2001). This nationwide biomass mapping effort modeled two of these plot-level response variables: a binary forest/nonforest classification and above-ground live forest biomass. According to FIA definitions, *forest land* is at least 0.405 ha in size, has a minimum continuous canopy width of 36.58 m with at least 10% stocking, and has an understory undisturbed by a nonforest land use like residences or agriculture. *Aboveground live biomass* includes biomass in live tree bole wood, stumps, branches and twigs for trees 2.54-cm diameter or larger and is derived from region- or species-specific allometric equations.

2.1.2. National geospatial predictor layers

A nationwide geospatial dataset of layers of predictor variables, also called the national geospatial predictor layer database, was assembled for use in the biomass models. The data layers included satellite imagery and predicted land-cover from Moderate Resolution Imaging Spectro-radiometer (MODIS) (Justice et al., 2002), Landsat Thematic Mapper image-derived National Land Cover Dataset (NLCD92, Vogelmann et al., 2001), raster climate data, and topographic variables. Datasets with native spatial resolutions other than 250 m were resampled with a nearest neighbor procedure if categorical, and a bilinear interpolation procedure if continuous. The 250-m spatial resolution of the predictor dataset has two origins. First, the coarser spatial scale of MODIS would be practical given the national extent of the project, and the MODIS sensor bands 1 and 2 are available at that spatial resolution. As a result, MODIS vegetation index data are available with 250-m pixel sizes. Secondly, we expected that coarser image data would have scaling advantages when working with passive optical imagery, as we discuss later.

Data from MODIS for the year 2001 included all land surface reflectance bands (Vermote & Vermueulen, 1999) (MOD 09v003) from three 8-day image composites at 500-m resolution (beginning Julian days 097, 225, 321), three 16-day vegetation index (VI) composites (Huete et al., 2002) (MOD 13v003) at 250-m resolution over the same three compositing periods, and percent tree cover (MOD 44) at 500-m resolution for 2001 (Hansen et al., 2003). The compositing periods represented early, peak, and leafoff phenological conditions in the continental United States. For Puerto Rico, persistent cloudiness necessitated data from dryseason MODIS image compositing periods, including six periods from 2001-2003. The MOD 09 8-day image composites use a minimum-blue criterion to select for clearest conditions (Vermote & Vermueulen, 1999). The compositing algorithm for MOD 13 VI data first selects clear pixels over the compositing period with the MODIS cloud mask. A pixel-level fit to a bidirectional reflectance distribution function (BRDF) then estimates a nearnadir reflectance for each band for calculating VI values. If fewer than five pixels are clear over the compositing period, then the algorithm selects a clear pixel based on viewing angle. Otherwise, the algorithm selects the pixel with the maximum Normalized Difference Vegetation Index (NDVI) (Huete et al., 2002). We performed no additional image compositing or cloud filling for continental U.S. imagery. Some cloudy areas were masked from the Puerto Rico composites and filled with appropriate composite imagery from other dates.

Landsat image-based land cover for the conterminous U.S. (Vogelmann et al., 2001) and Puerto Rico (Helmer et al., 2002) provided data on proportional cover of forest, shrubland, wetland and urban/barren lands (Puerto Rico only). These 30-m components of the national geospatial predictor data used focal functions to summarize the land cover class proportions within a 9×9 moving window and subsequently resampled the data to 250-m with bilinear resampling. Climate data included 30-year (1961-1990) average monthly and annual precipitation and temperature measures, represented by spatial resolutions of about 4 km for the conterminous U.S. (Daly et al., 2000), 2 km for Alaska (Daly, 2002) and 420-m for Puerto Rico (Daly et al., 2003). The dataset also included elevation from 30-m digital elevation models (DEMs) (Gesch et al., 2002), and other topographic derivatives from those DEMs, including slope, dominant aspect, and an indicator of aspect variety. This indicator is calculated as the total number of unique aspect values (or the variety) within the nine by nine window surrounding each 30-m cell. The resulting dataset was resampled to a 250-m cell size. The same resampling method used for the 30-m Landsat products (described above) was used to summarize the elevation-based attributes at 250-m. A final topographic variable that several models used was a horizontal-distance-to-nearest-stream measure, which is the Euclidean distance from each pixel to its nearest above-ground water body, as the crow flies.

2.2. Modeling strategy

2.2.1. Process overview

We created a nationwide modeling dataset by intersecting plot locations with the geospatial predictor layers, and extracting all relevant data. Resulting values of predictor layers for each plot were then linked to the corresponding forest/nonforest and forest biomass response variables. We segmented this modeling dataset into 65 ecologically unique mapping/modeling zones (Fig. 1) (Homer & Gallant, 2001) which permitted separate models to target the conditions unique to each zone. However, we aggregated adjacent zones in sparsely forested regions, which had too few forested plots, to increase the number of observations in the models for those zones. Independent test sets were created by randomly selecting 10 to 15% of the plots by mapping zone, leading to proportional distribution by zone. These test sets were withheld to assess model performance, except in Puerto Rico where insufficient numbers of plots forced the use of 10-fold crossvalidation for evaluating biomass model performance. Using classification trees with boosting for each mapping zone, we first produced a 250-m resolution forest mask by modeling the binary variable of forest/nonforest as a function of all the variables contained in the national geospatial predictor layers. We then selected only those FIA plots that fell within the forested portion of the forest mask as training data for the biomass models. Regression tree algorithms were then used to model forest biomass (also at 250 m) as a function of those same predictor variables used in the forest/nonforest models for each mapping zone. Because of ecological differences between zones, the way in which the classification trees used and partitioned the predictor variables was very different by zone. Also, some regional variations in the methods themselves were used to improve the forest/nonforest and biomass models. Examples include inclusion of regional specific predictor layers and larger groupings of similar mapping zones. We then predicted forest biomass on a per-pixel basis by applying the models developed for each mapping zone to the corresponding predictor layers for that zone. Pixels with nonforest class label predictions were omitted from subsequent analyses, and labeled as having no forest biomass. Finally, using the classification confidence and absolute error information available from the models, two additional geospatial datasets were created to capture the per-pixel uncertainty associated with each estimate - resulting in a map of forest probability, and a map of biomass percent error (details in section on Uncertainty maps). The individual zone maps of forest/ nonforest, forest probability, biomass, and percent error for biomass were mosaiced to form nationwide datasets. A state boundary geospatial layer identified coastal shorelines (nationalatlas.gov/statesm.html), and a national hydrography layer (nationalatlas.gov/hydrom.html) delineated interior water boundaries.

2.2.2. Classification and regression trees

Classification and regression tree modeling, or recursive partitioning regression (Breiman et al., 1984), is available in many software packages and is now common in remote sensing applications. To give a general overview of the methodology, trees subdivide the space spanned by the predictor variables into regions for which the values of the response variable are most similar, and then assign a unique prediction for each of these regions. The tree is called a classification tree if the response variable is discrete and a regression tree if the response variable is



Fig. 1. Mapping/modeling zones (Homer & Gallant, 2001) segmented forest vs. nonforest and biomass classification and mapping models.

continuous. Tree-based methods have evolved to enhance their predictive capabilities. Two recent enhancements have had considerable success in mapping applications (Chan et al., 2001). One is known as bagging, or bootstrap aggregation (Bauer & Kohavi, 1998; Breiman, 1996). The other is called boosting (Freund & Schapire, 1996) with its variant Resampling and Combining (ARCing) (Breiman, 1998). These iterative themes each produce a committee of expert trees by resampling with replacement from the initial data set, then averaging the trees with a plurality voting scheme if the response is discrete, or simple averaging if the response is continuous. The difference between bagging and boosting is the type of data resampling. In bagging, all observations have equal probability of entering the next bootstrap sample. In boosting, problematic observations, those which are frequently misclassified, have a higher probability of selection. The performance of tree-based methods for modeling FIA response variables is compared to other modeling techniques in Moisen and Frescino (2002) and Moisen et al. (2006).

Specifically for this study, classification trees with boosting (5 or 10 trials) and pruning in See5 (www.rulequest.com, Quinlan, 1986, 1993) generated the forest mask based on a 0.5 threshold for distinguishing forest from nonforest. Cubist (www.rulequest. com) generated the mapping models of forest biomass within pixels predicted to be forested. Cubist is a proprietary variant on regression trees with piecewise nonoverlapping regression. Specific software options used for most mapping zones included

the following: either 5 or 10 committee models; use of rules alone (no instances); minimum rule cover of 1% of cases; extrapolation up to 10%; and no maximum number of rules.

2.3. Model performance

Measures for assessing and depicting accuracies, errors, and uncertainties of the modeled spatial datasets were chosen by taking into consideration traditional methods of accuracy assessment, known characteristics of the datasets, and their anticipated uses.

2.3.1. Per-pixel measures

Accuracy and error measures for the forest mask included proportion of correctly classified units (PCC), Kappa (Cohen, 1960), as well as omission and commission errors for both the forest and nonforest classes. PCC is a statistic that can be deceptively high when the proportion of a class, in this case forest, is very low or very high. The Kappa statistic measures the proportion of correctly classified units after removing the probability of chance agreement. Errors of omission (1-producer's accuracy) result when a pixel is incorrectly classified into another category, thus being omitted from its correct class. Errors of commission (1-user's accuracy) result when a pixel is committed to an incorrect class. For the biomass map, the per-pixel accuracy measures that we calculated on the independent test sets included average absolute error, relative error, and correlation. The average absolute error for a set of test cases is the average of the sizes of differences between the actual and predicted values for each case, expressed in metric tons per ha. The relative error is the ratio of the average absolute error to the average absolute error that would result by predicting the value of each case as the mean of the training set. Because it is normalized by the predicted value's unit of measure, the relative error term is useful for comparing the performance of different models. It also gives an indication of individual model performance above and beyond simply using the average value from the training data as its 'predicted' value. A relative error substantially less than one indicates that the model predictions are substantially better than simply using a prediction of the sample mean. The correlation coefficient is a standard measure of the linear relationship between observed and predicted values.

2.3.2. Uncertainty maps

One of the goals of this study was to provide spatially explicit depictions of the uncertainty in both the forest mask and forest biomass maps. Maps of uncertainty are derived from the modeling process itself and provide users (and developers) information on where the model was more and less confident of the estimate based on the training and predictor information available and the modeling technique used.

For the forest/nonforest map, a binary response variable, the need for a spatial depiction of uncertainty was satisfied with a forest probability dataset, depicting the probability that any individual pixel could be classified as forest. In many modeling applications for binary response variables, predictions are made on a continuum of 0 to 1, indicating probability of a pixel belonging to the class of interest. Because of the way in which See5 constructs predictions, a map of forest probability had to be back-engineered in the following way. First, the public C code distributed with See5 (http://rulequest.com/see5-public.zip) enabled us to produce a confidence value for each pixel prediction as a forest/nonforest classification confidence map. This software routine operates as follows: if a single classification tree is used and a case is classified by a single leaf of a decision tree, the confidence value assigned is the proportion of training cases at that terminal node that belongs to the predicted class. If more than one terminal node is involved, the confidence value assigned is a weighted sum of the individual nodes' confidences. If more than one tree is involved (eg. boosting), the value is a weighted sum of the individual trees' confidences. Second, a forest probability map was created by remapping confidence values from the public

C code to a range of 0 to 0.5 for nonforest pixels and 0.5 to 1 for forest pixels, creating a new range from 0 to 1. Here, values near 0 indicate a more confident prediction for nonforest areas, values near 1.0 indicate a more confident prediction for forest areas, and values around 0.55 are the most uncertain.

For the map of aboveground forest biomass, spatial depictions of uncertainty took the form of biomass percent error maps. These were derived by first extracting the weighted average absolute error of all the rules that applied to each pixel, in which the average absolute error for each rule is from the training data. The biomass percent error map then resulted from dividing that weighted average absolute error by the predicted biomass value at that pixel. Such uncertainty maps provide information regarding both the location and magnitude of potential errors in the modeled estimates. They allow users to incorporate this information into all further modeling or analysis efforts using the estimated biomass and forestland maps/datasets (Fortin et al., 1999; Mowrer, 1994; Woodbury et al., 1998).

2.3.3. Agreement of spatial aggregations

FIA plot data is typically used to produce unbiased estimates of forest population totals using design-based inference (Cochran, 1977; Särdnal et al., 1992; Thompson, 1997) for areas of sufficient size. Often in practice, however, maps may be used to produce population estimates of these mapped variables by summing pixels over the geographic area of interest. This method relies on model-based inference (Valliant et al., 2001). To provide information on the comparative accuracy of these "map-based" estimates of area of forestland and total biomass, we compared them to "plot-based" estimates of total forest area and biomass by state for the US using FIA sample plots (Scott et al, 2005). Note that although FIA will use remote sensing information to stratify sample plots to improve precision in estimates of forest population totals, the plot-based estimates used here are solely based on field data. This comparison allows users of inventory data who are familiar with the traditional plotbased estimates to examine the location and magnitude of areas of over-and underestimation of map-based estimates.

Next, in order to examine the scales at which aggregated estimates of forest area or total forest biomass agree with plotbased estimates, we also made comparisons for hexagons at four different sizes: $\sim 16,000$, $\sim 21,000$, $\sim 39,000$, and $\sim 65,000$ ha. The hexagons were derived by tessellation from the Environmental Monitoring and Assessment Program hexagons (White et al., 1992) that are used as the basis for the FIA sampling design (Bechtold & Patterson, 2005). For both area of forestland and

Table 1

Per-pixel measures of performance for forest/nonforest maps based on independent test sets, reported by region

				•			
Region	PCC	Kappa	Omission forest	Commission forest	Omission nonforest	Commission nonforest	Test set sample size
Northeast	0.89	0.77	0.08	0.09	0.14	0.14	1181
Northcentral	0.93	0.80	0.15	0.15	0.05	0.05	5449
Interior West	0.91	0.76	0.17	0.18	0.07	0.06	7196
Pacific Northwest	0.85	0.61	0.05	0.15	0.39	0.15	2588
Southern	0.86	0.69	0.10	0.13	0.22	0.17	3138
Alaska	0.94	0.88	0.07	0.08	0.05	0.04	6553
Puerto Rico	0.79	0.57	0.07	0.28	0.36	0.10	28



Table 2

Per-pixel measures of performance for biomass maps based on independent test sets (except for Puerto Rico where 10-fold cross-validation was used), reported by region

Region	Average absolute error	Relative error	Correlation	Test set sample size
Northeast	60.1	0.89	0.39	1156
Northcentral	42.5	0.88	0.46	1134
Interior West	42.2	0.65	0.66	2023
Pacific Northwest	163.1	0.72	0.73	1591
Southern	60.2	0.92	0.31	1939
Alaska	91.5	0.59	0.69	430
Puerto Rico	65.0	0.51	0.92	*

*Based on a 10-fold cross validation.

Average absolute error is reported in metric tons per hectare.

aboveground forest biomass, agreement between the mean of pixel predictions for all pixels with centers in a hexagon to the mean of plot observations for all plots with centers in the hexagon was assessed as follows. For each hexagon, the mean pixel prediction, $\hat{\mu}_{\text{pixel}}$, for a hexagon was compared to the plot-based mean, $\hat{\mu}_{\text{plot}}$, using,

$$\tau = \frac{\hat{\mu}_{\text{pixel}} - \hat{\mu}_{\text{plot}}}{\text{SE}(\hat{\mu}_{\text{plot}})}$$

where SE($\hat{\mu}_{\text{plot}}$) denotes the design-based standard error. Here, τ is not a formal statistic with an established distribution and probability levels. Rather it is constructed as a heuristic tool by with which to assess relative agreement between traditional plotbased estimates, and map-based estimates at varying scales of aggregation.

Arrays of hexagons of four sizes were considered: ~16,000 ha, ~21,000 ha, ~39,000 ha, and ~65,000 ha. Based on a sampling intensity of approximately one plot per 2400 ha, hexagons of ~16,000 ha would include 6–7 plots, about the smallest sample sizes that would yield reliable estimates of SE ($\hat{\mu}_{plot}$). Selection of the sizes of the larger hexagons was arbitrary, except for the ~65,000-ha EMAP hexagons, from which unique ID codes are attributed to FIA plots and which are used in several national assessments. For areas of the country in which a complete cycle of sampling has not been completed, some hexagons may include fewer than 6–7 plots. No comparisons of pixel-and plot-based means were calculated for hexagons with fewer than 5 plots. Tau-values exceeding 2 were interpreted as a conservative indication that model-based estimates disagreed with plot-based estimates within each hexagon.

2.3.4. Variable importance

A series of variable importance analyses were conducted to assess the relative contributions of the numerous predictor variables to the modeling process. First, the relative importance of the major groups of predictor variables were assessed in each region. This was measured by percent improvement, or decrease, in relative error when each major group was used alone as predictor sets in different models of biomass. Major groups were the "MODIS group" (including NDVI, Enhanced Vegetation Index [EVI], spectral bands, fire, and percent tree cover), the "Climate group" (including all precipitation variables), the "NLCD group" (including only NLCD-derived variables), and the "Topo group" (including topographic variables). Note that in Alaska and in Puerto Rico, no NLCD data were available, and surrogate variables labeled as the "Veg group" were used instead.

Next, the relative importance of sub-groups of the "MODIS group" were measured by percent improvement, or decrease, in relative error when each of these sub-groups was used exclusively in the models. These sub-groups were the "Bands sub-group" (including all MODIS bands, all dates), the "NDVI sub-group" (including al NDVI variables), "Treecov sub-group" (including percent tree cover), the "EVI sub-group" (including all EVI variables), and the "Fire sub-group" (including all fire-related variables).

Because the true contribution of each variable to the final biomass map is confounded by high correlation between variables, variable groups were excluded in turn from the original biomass model, and the effect on relative error examined. In addition, the potential effect on pixel aggregations were explored by examining changes in density functions of predicted values under the different models excluding variable groups in turn.

2.3.5. Estimates of C pools

Finally, estimates of C pools in live forest biomass of U.S. forests, derived from the map developed in this study, were compared with estimates from other national studies. Estimates of the mass of C for live trees, stumps, branches and twigs were obtained by summing one-half the predicted biomass for each pixel over the conterminous U.S., and Alaska. The one-half rule is based on Brown and Lugo (1992). Mass of C for roots was approximated as 20% of total predicted biomass (Cairns et al., 1997). Results were compared those obtained by Turner et al. (1995), Birdsey and Heath (1995), Potter (1999), and Dong et al. (2003).

3. Results

All maps produced in this study, including the forest/nonforest mask, forest probability, forest biomass, and biomass percent error, are available for download via http://svinetfc4.fs.fed.us/rastergateway/biomass/.

3.1. Per pixel measures

As illustrated in Table 1, the forest mask was reasonably accurate in all regions, with regional PCCs ranging from 0.79 in Puerto Rico to 0.94 in Alaska, and regional Kappa values ranged from 0.57 in Puerto Rico to 0.88 in Alaska, reflecting fair to excellent class agreement. Errors of omission for forest were generally low, ranging from 0.05 in the heavily forested Pacific Northwest to 0.17 in the more nonforested Interior West, while errors of commission for forest ranged from 0.08 in Alaska to 0.28 in Puerto Rico. Errors of omission for nonforest ranged from 0.05 in the Northcentral region and



Fig. 3. Probability of forest, biomass, and percent error in biomass mapped over Uinta Mountains in Utah, (a, b, and c respectively). Probability of forest, biomass, and percent error in biomass mapped for the Greater Mohawk Valley Region, New York (d, e, and f respectively).

(d) Probability of forest (%) 100 forest 60 uncertair 50 40 nonfore (e) Biomass (Mg/ha) 225 110 0 nonfores water (f) Relative Error of Biomass Estimates (error/estimate) < 0.2 0.2 - 0.3 0.3 - 0.4 0.4 - 0.5 0.5 - 0.6 0.6 - 0.7 0.7 - 1 > 1.0 nonforest water

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Fig. 3 (continued).



Fig. 4. Plot-based and map-based estimates of (a) forestland and (b) total forest biomass (dry weight), by state. States are grouped by USFS Forest Inventory and Analysis Region. A separate *Y* axis is provide for the Pacific Northwest states because of the substantially different scales involved.

Alaska to 0.39 in the Pacific Northwest, while errors of commission for nonforest ranged from 0.04 in Alaska to 0.17 in the Southern region. Per-pixel measures of performance for the forest/nonforest maps are given for individual and aggregated zones in Appendix A.

The forest biomass map is presented in Fig. 2. The models of aboveground live forest biomass varied by region in their ability to predict pixel-level values (Table 2). Correlation coefficients ranged from 0.92 in Puerto Rico down to 0.31 in the Southern region. The western regions had substantially better results than did those in the eastern regions of the US. Relative errors ranged from 0.51 in Puerto Rico to 0.92 in the Southern Region, with the former value indicating an approximate 50% improvement over using the sample mean from the model's training dataset, versus a more modest improvement in performance over a simple sample mean indicated by the latter value. Most individual mapping zones (75%) had relative errors less than 1.0, indicating gains in the modeling process. However, some zones actually had a relative error greater than 1.0 indicating the models performed worse than using a simple sample mean. This was particularly true in zones with a high proportion of scattered forest that is hard to identify with a 250 m pixel (e.g., zones 52, 44, and 49) and/or

Table 3

Assessment of ag	siccilient between	plot-and map-based e	estimates of forest la	and area and total bio	omass over 4 scale	es of spatial aggregatio	on across the cont	mental US

Hexagon size (ha)	Estimate	Number	Average	Proportion of hexagons					
		of hexagons	plots/ hexagon	$-3 < \tau$	$-3 \le \tau < -2$	$-2 \le \tau \le 2$	$2 \le \tau < 3$	τ>3	
16,000	Forest area	25,512	9.40	0.013	0.011	0.938	0.026	0.012	
21,000	Forest area	22,327	10.73	0.014	0.012	0.931	0.030	0.014	
39,000	Forest area	15,993	14.99	0.019	0.019	0.908	0.036	0.018	
65,000	Forest area	10,439	22.96	0.023	0.026	0.879	0.047	0.026	
16,000	Biomass	25,512	9.40	0.003	0.007	0.887	0.042	0.061	
21,000	Biomass	22,327	10.73	0.004	0.008	0.879	0.046	0.063	
39,000	Biomass	15,993	14.99	0.005	0.012	0.860	0.049	0.074	
65,000	Biomass	10,439	22.96	0.008	0.019	0.835	0.051	0.087	

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Fig. 5. Relative importance of the major groups of predictor variables as well as sub-groups of MODIS variables in each region. Importance is measured as the percent improvement in relative error when each variable group is used individually in a model of forest biomass. Regional abbreviations include: AK - Alaska, IW - Interior West, PNW - Pacific Northwest, NC - North Central, SO - Southern, NE - Northeast, and PR - Puerto Rico.

areas missing forest data (e.g., zones 32 and 35). Biomass model performance results are given for individual and aggregated zones in Appendix A.

3.2. Uncertainty maps

The forest probability map reflects uncertainty in pixel assignments to forest or nonforest categories in the forest mask. The forest probability map is a useful product of the forestnonforest modeling process because it allows users to choose their own application-specific threshold for distinguishing between forested and nonforest lands. The biomass percent error map reflects uncertainty in the modeled pixel-level biomass values. In general, the uncertainty maps reflect those areas that are more difficult to model because of their spatial characteristics, because of poor quality training or predictor data available in those areas, or because of a poor relationship between the desired response variable and the predictor layers available. In the forest probability map these were the interface areas between forest and nonforest, and in the forest biomass map these were the areas that were less intensely sampled, more affected by land use history (which was not an available predictor layer) or otherwise difficult to model.

Looking more closely at the resulting biomass, biomass uncertainty, and forest probability maps, regional differences in patterns of map uncertainty are apparent. In Fig. 3a, the Uinta Mountains of the Interior West, large areas of highly certain

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Fig. 6. An enlarged view of the natural color MODIS imagery (a), and the corresponding biomass dataset (b) from the Pacific Northwest in central Oregon.

nonforest exist relatively unbroken by pixels with much probability of forestland. In contrast, in the greater Mohawk Valley region of the Northeast (Fig. 3d), there are few continuous areas of highly certain nonforest. In both regions it was the spatially heterogeneous areas that were the most difficult to predict — the highly intermixed forestagriculture and forest-developed interfaces in the Northeast, and the sparse canopy transition zones between forest and nonforest

 Table 4

 Effect of excluding variable groups on relative error by region

Variable	Increase in relative error								
groups excluded	NE	NC	SO	INT	PNW	AK	PR		
MODIS	0.01	0.04	0.03	0.02	0.05	0.03	0.02		
Торо	0.00	0.00	0.01	0.01	0.01	0.02	-0.03		
NLCD/Veg†	0.00	0.00	0.01	0.01	0.02	0.01	0.02		
Climate	0.00	0.00	0.01	0.00	0.01	0.03	0.00		
Soils/geology	-	0.01	0.01	_	0.02	_	0.00		
Ecozone	0.00	0.01	0.01	_	0.01	0.01	-0.02		
Human	0.00	-	-	-		-	0.00		

†Land cover data for Puerto Rico from Helmer et al. (2002).

Increase in relative error is measured as the difference between relative error obtained excluding each of the major predictor groups in turn, and the relative error obtained using all the predictor variables.

areas at the elevational (i.e. treeline) and arid limits of tree growth in the Interior West. In both regions, the probability of forest values falling in the most uncertain range (0.4 to 0.6) represented just over 10% of the dataset — a substantial portion, illustrating the difficulty of accurately determining this edge, particularly at this resolution.

The uncertainties associated with biomass predictions in the Interior West are strongly related to the amount of biomass present, with higher percent errors associated with the lower biomass values (Fig. 3b). In the Northeast, percent errors were lower in general and show a spatial pattern that differs from the biomass predictions themselves (Fig. 3e). This pattern may reflect the distribution of different types of forest and our ability to model biomass in each, but also likely is the influence of the ancillary layers used in the modeling. Without the strong influence of a single variable, such as elevation, biomass predictions in the Northeast relied upon different predictor layers in different areas, each with varying levels of confidence that seemed to be visually correlated with these layers. Percent error values were in general much higher (above 0.8) in the Interior West (Fig. 3c) than in the Northeast (Fig. 3f). This is in large part due to the relatively lower biomass values present in the Interior West as compared to the Northeast.

3.3. Agreement of spatial aggregations

As described in Section 2.3.3, estimates of total forest area and biomass were computed by state from FIA sample plots. These plot-based estimates were compared to map-based estimates of total forest area and biomass that resulted from counting forested pixels and summing their biomass. At the state level, spatial aggregation results show fairly good agreement between the two sources for forest area, with notable exceptions in CO (where the map underestimates forest area) and GA, WV, NC, TX, and OK (where the map overestimates forest area). Twenty-nine of the states' map-based estimates fell within 10% of the plot-based estimates for forest area (Fig. 4a). For aboveground forest biomass, spatial aggregation results show an overestimation of biomass in most areas, with the notable exceptions of CA, OR, and WA where the map appears to substantially underestimate forest biomass. Substantial overestimation of state-level summaries appeared to occur in NC, VA, GA, AK, CA, OR, WA, and WV. Twenty one of the states' mapbased estimates fell within 10% of the plot-based estimates for biomass (Fig. 4b).

Table 3 illustrates the distribution of τ -values to assess agreement between plot-and map-based estimates of total forest area and total biomass at four spatial scales of aggregation across the continental US. Map-based estimates of forest area generally were in agreement with plot-based estimates for all hexagon scales. However, spatial aggregations of hexagons with large absolute τ -values indicate that the forest mask is problematic in some portions of the Southeast; probably in parts of Maine, Wisconsin, Minnesota, Oklahoma, and along the Great Lakes; and perhaps in parts of the Pacific Coast states. These aggregations of hexagons with disagreeing estimates appear to be consistent across all four hexagon scales. Not surprisingly, the biomass map appears to exhibit more disagreement than observed for the forest mask at each hexagon aggregation. However, most disagreement in the biomass map resulted from over-estimates, while disagreement in the forest mask appeared more evenly distributed between over-estimates and under-estimates.

3.4. Variable importance

The first column in Fig. 5 depicts the relative importance of the major groups of predictor variables in each region. This was measured by percent improvement, or decrease, in relative error when each of these variable groups was used alone as predictor sets in different models of biomass. The bar labeled "All Groups" illustrates the maximum decrease in relative error obtained by including all the predictor variables, indicating improvement over just using the sample mean. In four of the seven regions (NC, IW, PNW, and PR), the "MODIS group" resulted in the largest improvement in relative error. In the other three regions (NE, SO,



Fig. 7. The density function in the Interior West of observed biomass values (solid line), as compared to that from a model containing all the predictor variables (dashed line), and from a model excluding all the MODIS-derived variables (dotted line).

Table 5	
Estimates of C pools in live forest biomass of continental U.S. forests	

Source	Approach, spatial resolution, and study area addressed	Forest components	Forest biomass estimates for the U.S. $(Pg C)^{\dagger}$
Not spatially explicit			
Turner et al. (1995)	Inventory data by forest type at State level (1980–1990) for conterminous U.S.	Live trees, stumps, roots, branches, twigs and shrubs	14.96 [‡]
Birdsey and Heath (1995)	Inventory data by forest type at State level (1980–1992) for continental U.S.	Live trees, stumps, roots, branches, twigs, shrubs and herbs	16.74
Spatially explicit			
Potter (1999)	Satellite-image scaled physiological model at 1° (1980s — ignores forest age structure) for the Earth	Live trees, stumps, roots, branches, twigs, and leaves.	37.65
Dong et al. (2003)	Inventory data at Province level scaled with satellite imagery to 8 km (1990–1995) for Northern Hemisphere temperate and boreal countries	Live trees, stumps, roots, branches, twigs and shrubs	12.48
This study	Inventory data at plot level scaled with satellite imagery to 250 m (2001) for continental U.S. ^{\dagger}	Live trees, stumps, roots, branches and twigs	18.08 [§]

[†]All estimates exclude Hawaii and Puerto Rico. This study estimates that Puerto Rican forests have 53.4 Mg C in aboveground live forest biomass. [‡]Including 12.6 Pg C for conterminous U.S. plus 2.36 Pg C for Alaska from Birdsey and Heath (1995). [§]Includes root biomass estimated as 20% of total biomass (Cairns et al., 1997).

and AK) the "Climate group" resulted in the largest improvement in relative error. Use of just the "NLCD" and "Topo" groups alone resulted in smaller improvements in relative error than the "MODIS" or "Climate" groups in all regions. Some regions also opted to include additional variables groups related to soils, development, etc. Although not common to all regions, they are shown here for comparison sake. Note that because of high correlation between variables, the sum of decreases in relative error realized by modeling the groups individually cannot be expected to equal the total decrease in error when modeling all variables together. Variable groups contain redundant information, as will be illustrated later.

The second column in Fig. 5 depicts the relative importance of sub-groups of the MODIS-based variables as measured by percent improvement, or decrease, in relative error when each of these variable groups is used exclusively in the models. The bar labeled "All MODIS" provides a reference for the maximum decrease in relative error possible by using all the MODIS variables together. Using the "Bands" group alone (including all MODIS bands, all dates) resulted in models that performed nearly as well in most regions. Use of just the "NDVI" variables, "Treecov" (percent tree cover) variable, and "EVI" variables resulted in progressively smaller decreases in relative error. Note that the fire-related variables made no contribution when used alone. As with the major groups, sub-groups of variables within the MODIS group contain redundant information resulting in non-additivity of their relative contributions. Fig. 6a is an enlarged view of the natural color MODIS imagery, and the corresponding biomass dataset is shown in Fig. 6b. The image is from the Pacific Northwest in central Oregon, which visually demonstrates the high degree of correspondence between the MODIS data and biomass predictions.

While the results above illustrate the relative predictive information contained in each groups or sub-groups of variables, the true contribution of each variable to the final biomass map is confounded by high correlation between variables. Consequently, variable groups were excluded in turn from the original biomass model, and the effect on relative error shown in Table 4. In all cases except the MODIS group, exclusion of these variables resulted in a 2% or less change in relative error. Exclusion of the MODIS group had the largest impact over the other groups in all regions, although that impact, too, was very small, ranging from only 1% in the NE to 5% in the PNW. Also noted was the negative, albeit small, impact of including groups of variables exhibiting no contribution to the biomass prediction in Puerto Rico, where small sample size made models more vulnerable to extraneous information.

Not only was there minimal effect on pixel-level accuracies, the potential effect on pixel aggregations can be surmised by examining changes in density functions of predicted values under different models. Fig. 7 illustrates the density function in the Interior West of observed biomass values (solid line), as compared to that from a model containing all the predictor variables (dashed line), and from a model excluding all the MODIS-derived variables (dotted line). Both the all-variable model and the model excluding all the MODIS variables result in nearly identical densities. This illustrates the tendency in all these models to predict closely to the mean and not capture the observed variability in biomass. We also observed a very large discrepancy between variances for observed and variances for predicted values. As a side note, a likely contributor to this phenomenon is the spatial resolution (pixel size) at which the models are implemented. We only have biomass observations from small field plots and are modeling these to biomass on 250-m pixels. Yet we know that as pixel size increases, pixel values become more like the mean, and variance decreases. This will be addressed further in the discussion. But the differences between predicted value variances resulting from models excluding different groups of variables in turn are quite small. Because of redundancy of information between predictors, exclusion of any one of the major groups had only a small effect on the prediction accuracies and aggregations.

3.5. Estimates of C pools

Carbon pool estimates in live forest biomass of U.S. forests, derived from the map produced in this study, compare well with estimates from other studies (Table 5). The estimates for U.S. forests from Turner et al. (1995) and Birdsey and Heath (1995) are strictly plot-based (with the exception of Alaska), and they use FIA data from the 1980's to early 1990's. The estimate from Potter (1999) is from a global study and is high because it ignores forest age structure. It scales AVHRR NDVI data with a biophysical model, estimating potential forest biomass of forested areas. Dong et al. (2003) address temperate and boreal forests of the Northern Hemisphere. They scale state-and province-level estimates of total forest biomass from forest inventory data with cumulative NDVI indices from AVHRR data. It is the smallest estimate for around 1990 and may indicate that using satellite imagery to scale state-level forest biomass underestimates forest biomass. These forest carbon estimates probably also differ because the scales of these studies range from national to global.

4. Discussion

Image products from MODIS were useful for this study not only because they were practical, but also because they were preferable for scaling reasons. From a practical standpoint, the coarser spatial resolution of MODIS imagery makes applications at sub-continental scales computationally less intensive compared with finer resolution data. Moreover, MODIS image products, like tree cover data and preprocessed image composites that minimize cloud cover, along with the larger scene and tile sizes, reduce the burdens of image preprocessing. At the same time, the land imaging MODIS bands include optical bands comparable to finer scale data. These bands center on visible, near infrared and shortwave infrared bands that many studies show are sensitive to forest cover and, within limits, forest stand structure. Bands 1 and 2 of MODIS, for instance, are centered on the red and near infrared parts of the electromagnetic spectrum and are important in indices sensitive to photosynthetic vegetation. Bands 2 and 6 are similar to Landsat image bands 4 (near infrared) and 5 (shortwave infrared), respectively, which form indices sensitive to forest structure or successional stage in both temperate (Fiorella & Ripple, 1993) and tropical (Helmer et al., 2000) landscapes.

From a scaling perspective, the 250 to 500-m pixel size of MODIS bands 1–2 and 3–7, respectively, were beneficial overall. Variable importance analyses revealed that MODIS-derived information could contribute more predictive power than other classes of information when used in isolation. However, because of strong correlation between variables, the true contribution of MODIS-derived variables when used in concert with the broad suite of other predictors was quite small. In addition, the coarse scale likely added to plot-pixel differences. A summary of possible sources of per-pixel errors in the biomass map would include: 1) reflectance values in dense canopy forests saturate at relatively low levels of forest biomass, 2) the spatial mismatch between the FIA plots and the 250-m pixels, and 3) errors in the forest/nonforest mask. With 250-m pixels, positional inaccuracy

is unlikely to contribute to model errors, though it could be a factor.

First we address the saturation of reflectance values. In most mapping zones, the models tended to underestimate large biomass densities and overestimate small ones, truncating the range of values predicted and adding to the average relative error in models. The most important source of these residual errors in mapping models probably stems from the well-known fact that canopy reflectance from passive optical sensors has limited sensitivity to the canopy structure of dense forests, where most live forest biomass is. Forests continue to accumulate biomass after canopies close as well as after indices of vegetation greenness and net primary production level off. Yet this very limitation was one of the reasons why we worked at a spatial resolution of 250 m. The advantage of 250-m pixels is that less forestland is captured as fully forested pixels that are more likely to saturate pixel reflectance, and more forestland is captured within partially forested, spatially coarse pixels that reflect both forest and nonforest cover. This advantage provides a novel explanation of why modeling at coarser spatial scales improves per-pixel estimates of forest stand or canopy attributes. Studies report that errors for per-pixel estimates of forest volume and biomass decline from over 50% to 10-12% as 20 to 30-m pixels are aggregated to larger pixels of 19 ha (Reese et al., 2002) and up to 360 ha (Kennedy et al., 2000). Models of leaf area index also improve when aggregating pixels from 30 m to 500-1000 m (Cohen et al., 2003). Our own preliminary analyses revealed that biomass model correlations decreased if we increased the minimum fraction of forest area in the pixels that were included in a model.

In fact, we propose that tree or forest cover can relate to forest biomass density of a pixel in two ways. First, mass balance tells us that for uniform forest, the forest biomass density of a pixel is directly proportional to forest cover. By assuming that each pixel within the forest mask is fully forested, biomass density becomes a function of tree or forest cover for a uniform forest. Secondly, and in addition to simple mass balance, more fragmented forest or forest adjacent to nonforest (and associated with less surrounding tree or forest cover) is more likely to be disturbed or young (Helmer, 2000), have less biomass per ha of forest (Brown et al., 1993; Laurance et al., 1997), and have lower mean canopy heights (E. Helmer, unpublished data). Under this scenario, tree or forest cover data are among the most important predictor variables where forest cover is less than about 60%. A clear strength of the MODIS tree cover product, then, is that it is a global product that explains significant variance in forest biomass when data range from low to high tree cover. The weakness of proportional tree or forest cover is that these variables reach their maximums before forest biomass does. For example, the MODIS-derived tree cover product explains 37% of the variance in mean forest canopy heights across the Amazon basin where tree cover is at least 20% (N=3828), but only 1.6% of the variance in mean forest canopy heights where it is at least 60% (N=2734). Mean canopy heights for forest with at least 60% or 75% tree cover do not significantly differ (Helmer & Lefsky, 2006; E. Helmer, unpublished data).

A second potential source of per-pixel error is the spatial mismatch between the size of an FIA plot, which is distributed

over 0.67–2.5 ha (depending on region of the country), and the larger, 250-m pixels that extend over 6.25 ha. This situation, where a single FIA plot may not represent the average of the surrounding 6 ha, could inflate error estimates where local variability in forest biomass is high (for biomass estimates) and/ or land cover heterogeneity is high (for forest/nonforest estimates). If so, the model errors from these site-specific assessments may conservatively gauge pixel-level errors in biomass densities. This effect of spatial mismatch on model performance measures has been noted by others (Congalton & Plourde, 2000; Foody, 2002; Smith et al., 2003; Verbyla & Hammond, 1995).

A third potential source of error is that pixels with less than 0.5 predicted probability of forest were considered 'nonforest' and received no biomass estimates, even though they could contain forest cover and biomass. Likewise, pixels having more than 0.5 predicted probability forest were considered forest. This tendency to underestimate forest area in sparsely forested regions, and overestimate it in heavily forested ones, is well documented for thematic land cover classifications of coarse spatial resolution pixels (Kuusela & Päivinen, 1995; Mayaux & Lambin, 1995; Nelson, 1989). Furthermore, FIA plot-based estimates pertain to forest land use, while satellite image-based estimates portray forest land cover. FIA definitions of forest land use and land cover are equivalent in many, but not all areas. For example, a change from forest cover to nonforest cover occurs when harvest, wildfire, windstorm, or other events result in removal of standing live trees. Such treeless areas still are defined as forest land use, assuming that regeneration is expected to occur and other land uses are not intended. Conversely, some areas having extensive tree cover are defined as nonforest use. due to other prevailing uses of the land, e.g., treed picnic areas, parks, and golf courses. In addition, effective differences in definition exist between what is observed and inventoried on the ground (e.g. total aboveground tree biomass; tree-covered residential areas) and what is captured by a satellite-borne optical sensor (e.g. tree biomass visible from above). Thus, some apparent discrepancies between plots and pixels, and resulting decreases in model accuracies, may, in fact, be artifacts of definitional inconsistencies between land use and land cover, and differences between ground inventory and optical satellite perspectives. Independent efforts are being initiated to assess these discrepancies, including use of non-FIA datasets for pixel accuracy and error and demographic data for differentiating land use from land cover.

Not surprisingly, a closer correspondence was observed between spatial aggregations of statewide map-based estimates and FIA plot-based estimates than between per-pixel comparisons with individual plots. These results are like those of Muukkonen and Heiskanen (2005) who reported large estimation errors of forest stand biomass, but spatially aggregated mapbased estimates of forest biomass were comparable to municipality-level estimates from Finland's National Forest Inventory. With regard to scales of aggregation, model-based estimates of forest proportion and forest biomass tended to agree with plot-based estimates at all four scales tested. This is interesting in that despite sometime extremely high per-pixel percent errors for biomass, spatial aggregations can still provide reasonable estimates. This may be due to the fact that the perpixel accuracy assessment is negatively impacted by the fact that the plot, which is taken to characterize the entire pixel, is very small in size relative to the size of the pixel, and furthermore it is only a single sample from the pixel. This negative effect is ameliorated to some degree by the "averaging effects" of the larger area of the hexagons; i.e., some of the errors from cancel each other.

For some geographic locales, however, particularly for the biomass map, hexagon aggregations with large absolute τ -values raise concerns over the utility of the map in those specific areas. This lack of consistency is not surprising, given the variability in ecological conditions, image data, and plot data across the US. Many of those states with the largest differences between the plotbased and map-based estimates of forest biomass and forest area are states where the most recent available data were from an older periodic inventory, or where data were not available statewide, or where poor GPS coordinates or other conditions made modeling particularly difficult. In addition, some of the differences observed may also reflect differences in definition (total aboveground tree biomass versus tree biomass visible from satellite-borne optical sensors). A relationship also exists between the difference in the estimates for forest land and the difference in estimates for forest biomass, implying that improvements in the initial forest/nonforest mask, or use of a different cutoff in the forest probability map, might increase compatibility between plot-and map-based estimates in some areas.

Presenting uncertainty maps in conjunction with the nationwide forest biomass map emphasizes that the biomass estimates are somewhat imprecise and that their uncertainty varies by location. It is important to include this uncertainty information in assessing the reliability of model-based estimates of forest area and biomass. The map-based estimates of nationwide total live above ground biomass yield estimates of total forest C storage that are within the range of previous mapand plot-based estimates of C storage or biomass, and they are consistent with the consensus that forests in the Northern hemisphere are a net C sink (Pacala et al., 2001; Schimel et al., 2001).

Zone discrepancies still exist in the current final map of aboveground forest biomass presented here. Considerable effort went in to compiling and screening the FIA data, however some areas were still handicapped by holes in the available data (e.g. zones 26, 32, 34, 35, and 36 in TX and OK), out-of-date plot data in an area of rapid change (much of the Southeast), and low quality GPS coordinates for the FIA plots (several states in the Southeast). These show up in the current map as distinct lines between zones where one side of the line may have been modeled with local but inaccurate data, and the other side of the line was modeled with more accurate but more distant data requiring an extrapolation of the model into the area of interest. This project, among others, highlights the important effects on mapping of both quantity and quality of FIA plot data, and the high value of improving such data. The current efforts within FIA including the shift to annual inventory, complete coverage with GPS and consistent data collection protocols nationwide

should substantially alleviate these problems for future modeling efforts.

5. Conclusions

Spatially explicit forest biomass information at the scale of the US provides an unprecedented picture of how forest biomass is distributed spatially across US landscapes and permits visual assessment of forest biomass distribution. It synthesizes point data from tens of thousands of ground plots into one spatial dataset that can easily feed into those ecosystem and atmospheric models that do not assimilate the point-based data. The accuracy assessments reflect the understanding that the data are primarily useful for coarse-scale modeling. The accompanying spatially explicit datasets of model uncertainty provide information critical to estimating uncertainty in such atmospheric, ecosystem, or other models and estimates (Brown et al., 1993; Brown & Schroeder, 1999; Canadell et al., 2000; Dong et al., 2003; Nemani et al., 2003; Potter, 1999). Nationwide spatially explicit modeling of forest characteristics with ground-based inventory data presented logistical and institutional challenges. Although overcoming those challenges required extensive national coordination, it forged an institutional process for nationwide forest attribute mapping that benefited from regional expertise.

Appendix A. Per-pixel measures of performance for forest/ nonforest maps based on independent test sets, by zone within regions

Mapping zone	PCC	Kappa	Sensitivity	Specificity	Test set sample size
Northeast					
52	0.91	0.18	0.18	0.97	160
60	0.86	0.69	0.73	0.94	154
61	0.88	0.73	0.91	0.82	171
62	0.86	0.71	0.88	0.82	104
63	0.84	0.62	0.9	0.71	70
64	0.76	0.36	0.83	0.54	55
65	0.88	0.73	0.95	0.75	139
66	0.95	0.52	0.99	0.45	328
Northcentral					
30, 31	0.98	0.56	0.50	0.99	1613
33, 38, 43	0.94	0.50	0.54	0.97	848
41	0.89	0.78	0.92	0.87	754
44	0.86	0.80	0.86	0.94	696
47	0.80	0.53	0.65	0.87	221
49	0.95	0.82	0.80	0.98	299
50	0.90	0.80	0.90	0.90	632
51	0.89	0.78	0.84	0.93	735
Interior West					
10	0.92	0.59	0.99	0.49	525
12	0.94	0.72	0.75	0.97	883
13	0.96	0.50	0.58	1.00	121
14	0.93	0.10	0.08	0.99	220
15	0.83	0.63	0.88	0.75	338
16	0.75	0.42	0.92	0.47	298
17	0.89	0.69	0.74	0.94	397

Mapping zone	PCC	Kappa	Sensitivity	Specificity	Test set sample size
Interior West					
18	0.94	0.38	0.35	0.98	413
19	0.92	0.84	0.93	0.91	410
20	0.96	0.41	0.32	0.99	535
21	0.88	0.75	0.91	0.84	245
22	0.97	0.42	0.28	1.00	466
23	0.8	0.48	0.62	0.87	332
24	0.89	0.68	0.73	0.94	486
25	0.89	0.54	0.52	0.96	366
27	0.92	0.50	0.47	0.97	287
28	0.82	0.64	0.87	0.77	292
29	0.95	0.66	0.62	0.98	582
Pacific Northw	est				
1	0.89	0.63	0.95	0.63	3245
2	0.89	0.75	0.93	0.81	1832
3	0.88	0.74	0.91	0.83	1949
4	0.97	0.69	0.65	0.99	3442
5	0.99	0.00	0.00	1.00	2150
6	0.87	0.74	0.87	0.87	2406
7	0.85	0.71	0.89	0.82	2981
8	0.97	0.54	0.45	0.99	1457
9	0.87	0.54	0.56	0.94	5464
Southern					
26, 32, 36	0.96	0.86	0.86	0.99	188
34	-	-	-	-	0
35	-	-	-	_	0
37	0.88	0.73	0.93	0.79	410
45	0.88	0.66	0.65	0.96	216
46	0.81	0.43	0.90	0.59	594
47	0.87	0.71	0.78	0.83	149
48	0.85	0.69	0.93	0.74	119
53	0.87	0.64	0.93	0.69	106
54, 59	0.86	0.35	0.95	0.35	156
55	0.88	0.59	0.92	0.70	197
56	0.67	0.39	0.61	0.73	63
57	0.83	0.38	0.96	0.35	93
58	0.86	0.35	0.97	0.30	118
Alaska	0.94	0.88	0.93	0.95	6553
Puerto Rico	0.79	0.57	0.93	0.64	28

Appendix B. Per-pixel measures of performance for biomass maps based on independent test sets, by zone within region

Mapping zone	Average absolute error	Relative error	Correlation coefficient	Test set sample size	
Northeast					
52	88.3	1.39	0.17	19	
60	63.2	0.82	0.53	65	
61	65.0	0.97	0.32	133	
62	64.5	0.95	0.39	171	
63	67.8	0.93	0.44	159	
64	57.0	0.91	0.40	195	
65	60.4	0.95	0.22	142	
66	49.7	0.73	0.33	272	
Northcentral					
30, 31, 29, 40, 42	43.0	0.85	0.39	51	
33, 38, 43	40.8	0.98	0.35	50	
44, 49	44.4	1.03	0.12	347	

Appendix B (continued)

Mapping	Average	Relative	Correlation	Test set
zone	absolute error	error	coefficient	sample size
Northcentral				
41	40.6	0.90	0.44	313
50	44.1	0.87	0.47	308
51	46.0	0.90	0.45	197
Interior West				
10	66.0	0.81	0.57	468
12, 13, 14	17.1	0.90	0.31	123
15	26.1	0.58	0.71	230
16	39.9	0.76	0.57	203
17 18	22.4	0.76	0.48	103
19	52.0	0.84	0.46	207
20 29	34.5	0.72	0.50	80
21	50.4	0.72	0.59	134
22 23	24.4	0.75	0.59	105
22, 23	170	0.70	0.08	103
25 27	18.0	0.74	0.09	85
28	39.9	0.68	0.63	171
Pacific Northwest				
1	132.6	0.81	0.51	529
2	157.1	0.88	0.46	169
3	144.8	0.84	0.52	146
4, 5	93.1	0.93	0.28	45
6	119.2	0.76	0.49	267
7	116.6	0.69	0.57	535
8, 9	51.58	0.85	0.45	289
Southern				
26, 32, 36	26.8	1.02	0.20	17
34	-	12	-	0
35	-	-	-	0
37	54.7	0.96	0.26	256
45	40.7	0.86	0.35	48
46	63.5	0.93	0.25	414
47	65.5	1.05	0.14	94
48	56.6	0.96	0.24	67
53	62.5	0.89	0.31	82
54	51.7	1.06	0.08	119
55	64.6	0.95	0.28	159
56	94.6	0.74	0.39	26
57	59.7	0.97	0.38	73
58	117.6	0.89	0.34	138
59	87.2	0.96	0.39	96
Alaska	91.5	0.59	0.69	430
Puerto Rico	65.0	0.51	0.92	*

Average absolute error is reported in metric tons per hectare. *10-fold cross-validaton.

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Targeting current species ranges and carbon stocks fails to conserve biodiversity in a changing climate: opportunities to support climate adaptation under 30x30

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Keywords:	climate refugia, climate corridors, protected areas, biodiversity conservation, carbon mitigation
Abstract:	Protecting areas for climate adaptation will be essential to ensuring greater opportunity for species conservation well into the future. However, many proposals for protected areas expansion focus on our understanding of current spatial patterns, which may be ineffective surrogates for future needs. A science-driven call to address the biodiversity and climate crises by conserving at least 30% of lands and waters by 2030, 30x30, presents new opportunities to inform the siting of new protections globally and in the U.S. Here we identify climate refugia and corridors based on a weighted combination of currently available models; compare them to current biodiversity hotspots and carbon-rich areas to understand how 30x30 protections siting may be biased by data omission; and compare identified refugia and corridors to the Protected Areas Database to assess current levels of protection. Available data indicate that 20.5% and 27.5% of identified climate adaptation areas (refugia and/or corridor) coincides with current imperiled species hotspots and carbon-rich areas, respectively. With only 12.5% of climate refugia and corridors protected, a continued focus on current spatial patterns in species and carbon richness will not inherently conserve places critical for climate adaptation. However, there is ample opportunity for establishing future-minded protections: 52% of the contiguous U.S. falls into the top quartile of values for at least one class of climate refugia. Nearly 27% is already part of the protected areas network, but managed for multiple uses that may limit their ability to contribute to the goals of 30x30. Additionally, nearly two-thirds of

	nationally identified refugia coincide with ecoregion-specific refugia suggesting representation of nearly all ecoregions in national efforts focused on conserving climate refugia. Based on these results, we recommend that land planners and managers make more explicit policy priorities and strategic decisions for future-minded protections and climate adaptation.

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3	climate: opportunities to support climate adaptation under 30x30
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32 ABSTRACT

33 Protecting areas for climate adaptation will be essential to ensuring greater opportunity for 34 species conservation well into the future. However, many proposals for protected areas expansion focus on our understanding of current spatial patterns, which may be ineffective 35 36 surrogates for future needs. A science-driven call to address the biodiversity and climate crises by conserving at least 30% of lands and waters by 2030, 30x30, presents new opportunities to 37 38 inform the siting of new protections globally and in the U.S. Here we identify climate refugia 39 and corridors based on a weighted combination of currently available models; compare them to 40 current biodiversity hotspots and carbon-rich areas to understand how 30x30 protections siting may be biased by data omission; and compare identified refugia and corridors to the Protected 41 42 Areas Database to assess current levels of protection. Available data indicate that 20.5% and 43 27.5% of identified climate adaptation areas (refugia and/or corridor) coincides with current imperiled species hotspots and carbon-rich areas, respectively. With only 12.5% of climate 44 45 refugia and corridors protected, a continued focus on current spatial patterns in species and carbon richness will not inherently conserve places critical for climate adaptation. However, 46 47 there is ample opportunity for establishing future-minded protections: 52% of the contiguous 48 U.S. falls into the top quartile of values for at least one class of climate refugia. Nearly 27% is 49 already part of the protected areas network, but managed for multiple uses that may limit their 50 ability to contribute to the goals of 30x30. Additionally, nearly two-thirds of nationally identified 51 refugia coincide with ecoregion-specific refugia suggesting representation of nearly all 52 ecoregions in national efforts focused on conserving climate refugia. Based on these results, we 53 recommend that land planners and managers make more explicit policy priorities and strategic 54 decisions for future-minded protections and climate adaptation.

55

56 Keywords: Climate refugia, Climate corridors, Protected areas, Biodiversity conservation,

- **57** Carbon mitigation
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63 INTRODUCTION

64 The spatial heterogeneity of shifting climatic conditions presents challenges and opportunities for large-scale biodiversity conservation, as impacts to habitat and species can vary 65 significantly across the landscape (Baldwin et al. 2018). In North America, nearly half of species 66 67 are already undergoing local extinctions (Wiens 2016), which are, in part, due to increasing 68 temperatures and decreasing precipitation (Roman-Palacios and Wiens 2020). In the contiguous U.S. (CONUS), the average annual temperature has risen 1.2-1.8 °C since the beginning of the 69 70 20th century, with the largest net increases occurring in western regions (Vose et al. 2017). 71 Precipitation patterns are also shifting, with increases in central and northern United States and 72 large reductions in the Southeast and West (Fei et al. 2017, Wuebbles et al. 2017). As the effects 73 of climate change accelerate, local biodiversity will either need to adapt or make effective use of 74 the changing landscape; species may find locations that serve as refugia from extreme or rapid 75 climatic changes or shift their ranges to better-suited habitat (Neilson et al. 2005, Keppel and 76 Wardell-Johnson 2012, Franks and Hoffman 2012, Román-Palacios and Wiens 2020). 77 Identifying and conserving important refugia habitats and dispersal routes will be one critical step in jointly addressing the biodiversity and climate crises for the longer term (Pörtner et al. 78 79 2021). Therefore, it is important to understand what conservation planning opportunities exist in 80 those areas where climate shifts are less extreme or more stabilized. While expansion of the U.S. 81 protected areas network has been identified as an important solution to lowering extinction risk 82 and overall ecosystem degradation (Stolton et al. 2015, Gray et al. 2016, Dinerstein et al 2017, 83 2019), efforts generally focus on present species distributions and may not effectively reflect future needs (Elsen et al. 2020, Maxwell et al. 2020). 84

85 Calls to address the joint biodiversity and climate crises by protecting at least 30% of Earth by 2030, known as "30x30" (Dinerstein et al. 2019), have been endorsed by government 86 87 and conservation leaders at global (United Nations 2020), national (Biden 2021, U.S. DOI et al. 2021), and state levels (e.g., Newsom 2020). While the specifics of carrying out such a plan have 88 yet to be established (Büscher et al. 2016, Rights and Resources Initiative 2020, Simmons et al. 89 90 2021), efforts would hypothetically conserve areas needed to sustain essential ecological services 91 and reverse extinction trends (Locke 2013, Dinerstein et al. 2017). Translating these 92 commitments into national policy may prove challenging since the protected areas network is

93 incongruous with locations that could effectively maximize biodiversity conservation (Scott et al.

94 2001, Jenkins et al. 2015, Venter et al. 2018) or climate mitigation (Buotte et al. 2019, Melillo et

al. 2015). However, it is unclear how well the current network and 30x30 goals can ensure the

96 conservation of climate-resilient habitat in the coming decades as climate change continues to

97 accelerate.

98 Climate-resilient habitat can largely be delineated into refugia and corridors. Generally, 99 refugia protect native species and ecosystems from negative effects of climate change in the 100 short term by remaining relatively buffered from climatic changes over time (Morelli et al., 101 2020). For example, steep canyons and north-facing slopes are sheltered from solar radiation and 102 heat accumulation (Stralberg et al., 2020a) and wet areas like wetlands and riparian zones can 103 remain moist during droughts (Morelli et al., 2016; Stralberg et al., 2020a). Refugia can be 104 identified by various approaches which rely on at least one of three main concepts: topodiversity, 105 climate exposure, and climate tracking (Michalak et al. 2020). Topodiversity models are based 106 on physical habitat data and highlight regions with varied land cover, climate, soil, and 107 topographic conditions, which may produce microrefugia (Ackerly et al. 2010, Groves et al. 108 2012, Carroll et al. 2018). Climatic exposure models are based on projected climatic changes and 109 represent the degree of climate change likely to be experienced by a species or locale (Saxon 110 2011, Groves et al. 2012). Lastly, climate tracking models are based on one or more 111 representative climate models and measure the proximity and accessibility of future suitable 112 climatic conditions (Hamann et al. 2015, Michalak et al. 2018).

113 However, to survive in the face of ongoing and worsening climate change impacts, 114 species may need to disperse longer distances to adapt and find more suitable habitat (Roman-115 Palacios and Wiens 2020). Climate corridors are relatively climate-stable areas that can facilitate 116 long-distance dispersal (Stralberg et al., 2020b) by connecting current and future habitat. 117 Network theory principles can be used to model climate corridors by delineating single paths or 118 diffuse flow between climate analogs. Depending on model inputs, corridors may emphasize 119 movement toward cooler latitudes and topographies, along rivers and streams, and/or through 120 areas providing better habitat and less stress from disturbances (McGuire et al. 2016, Stralberg 121 2020b, Carroll et al. 2018, Littlefield et al. 2017).

122

Given the urgency of the biodiversity and climate crises, there is a pressing need to

123 include potential climate refugia and corridors in the conservation planning process. However, 124 some challenges exist. First, a growing body of available spatial data for identifying areas 125 important for climate adaptation means that planners must reconcile a diversity of data (Carroll 126 and Ray 2021). Previous research indicates that identified priority areas can be highly dependent 127 on the datasets used as each represents different mechanisms and highlights different landscapes 128 (Michalak et al. 2020, Carroll and Ray 2021). Second, the majority of prioritization frameworks 129 for protected areas expansion focus on current spatial patterns in biodiversity, landscape 130 connectivity and other key factors (Cushman et al. 2009, Lookingbill et al. 2010, Dickson et al. 131 2013, Belote et al. 2016, McClure et al. 2016). Focusing on the current state of the environment 132 may result in critical omissions in protected areas siting for longer-term persistence of some 133 target species (Monzón et al. 2011, Elsen et al. 2020). If this is the case, consideration of future 134 conditions may complement efforts to preserve current biodiversity and ecosystem service 135 hotspots, thereby reducing the threat of mass extinctions and accompanying biosphere 136 degradation. Last, other omissions may occur if identification and prioritization of areas for 137 climate resilience happen at a national scale: national-level analyses do not necessarily provide 138 adequate representation of all natural ecoregions, communities, and species (e.g. Kraus and 139 Hebb). Taking additional steps to identify refugia at multiple scales may help increase ecosystem 140 representation and protections for the unique species assemblages and services they harbor.

Proper identification, protection, and management of climate-informed refugia and corridors are essential to ensuring greater opportunity for species conservation via migration and adaptation. While previous research and policy discussion surrounding the protected areas network has identified areas important to conserving the current state of biodiversity and natural carbon storage (Scott et al. 2001, Myers et al. 2000, Gray et al. 2016, Buotte et al. 2020), to our knowledge, there are no analyses of coincidence of these with areas important to species climate adaptation. To help close this knowledge gap, we:

- identify areas in the contiguous U.S. critical to climate adaptation based on
 coincidence and complementarity among refugia (national and ecoregion-specific)
 and corridors models;
- 151 2. compare the spatial distribution of identified climate refugia and corridors with152 current biodiverse and carbon-rich areas; and

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153

3. quantify the extent to which climate refugia and corridors are considered protected.

154 Step #2 guides our understanding of how protections siting under the 30x30 framework may be 155 biased by data omission, and step #3 helps to assess the current level of protection for identified climate refugia and distinguish where stronger management might be needed. Our research 156 157 contributes to a growing literature demonstrating the importance of incorporating climate-158 informed data in place-based land protection policy and practices and helping to identify specific 159 areas for conservation. While these analyses are not meant to serve as a map of priority lands for 160 conservation, they help frame a discussion on operationalizing 30x30 for strategic, future-161 minded conservation decisions.

162 METHODS

For this analysis, we focus on spatial datasets based on climate models or topography to 163 164 identify areas that could serve as important refugia or migration routes for the contiguous U.S. (CONUS; Table 1). All datasets using climate models are informed by an ensemble of three to 165 166 seven General Circulation Models (GCMs) for emission scenario Representative Concentration 167 Pathway (RCP) 4.5 and projected for the time period 2071-2100. RCP 4.5 requires that carbon 168 dioxide (CO₂) emissions start declining by approximately 2045 to reach roughly half of the 169 levels of 2050 by 2100 (IPCC 2014). Recent studies suggest that near-term CO₂ emissions - an indicator of likely outcomes under current policies - agree more closely with RCP 4.5 than more 170 171 extreme scenarios (e.g., RCP 8.5, International Energy Agency 2019, Hausfather and Peters 172 2020). All datasets have been resampled and aligned at 1km resolution. We combined datasets 173 for refugia (n = 8) and corridors (n = 2) separately, accounting for differences in underlying 174 mechanisms in modeling method and landscape conservation principles.

175 *Climate refugia*

We initially analyzed relationships between datasets through a principal components analysis where each component helps define a refugia class. As with principal components, datasets were assigned to a class based on the sign and size of the eigenvector. However, to avoid a tradeoff in refugia identification within a single class, all datasets within the class were required to load together and in the same direction on a principal component. In addition to 181 presenting three separate classes, we weighted datasets based on their principal component

182 loadings and combined them in a single dataset so that no one refugia class has a greater weight

183 in identifying climate refugia locations. All datasets were normalized to a scale of 0 to 1 prior to

184 being combined. Based on the relationships between refugia datasets, the weighted combination

185 was calculated as:

Combined Refugia

186

 $= Z_{Bird Macrorefugia} + Z_{Current Climate Diversity} + Z_{Ecotypic Diversity} + Z_{Land Facet Diversity} + Z_{Landscape Diversity} + (Z_{Climatic Dissimilatiry} * 2.5) + (Z_{Tree Macrorefugia} * 5)$

We analyzed locations in the 80th percentile (i.e., the top 20% of values) of the distribution of
values for the combined data and for each refugia class separately. Additionally, we quantified
the degree of overlap in refugia classes.

In addition to CONUS-level analyses, we extracted refugia values for each ecoregion
separately (EPA level II; EPA 2006), classifying the locations that fell into the top 20% of the
distribution as areas of interest. The result was a map of ecoregion-specific refugia, ensuring
equal representation of all ecoregions relative to size. Results from the national- and ecosystemscale analyses were compared and contrasted using spatial overlays.

195 *Climate corridors*

We extracted raw data values on connectivity and climate flow (The Nature Conservancy
2020) for areas that were identified as 'climate-informed' corridors based on the categorical
connectivity and climate flow dataset (The Nature Conservancy 2020). The remaining values
were rescaled to fall between 0 and 1. A second climate corridor dataset (Carroll et al. 2018) was
similarly rescaled. We then combined these two datasets and analyzed locations in the 80th
percentile of the distribution of combined values.

202 Analyses

We used spatial overlay analysis to describe the extent to which the current protected areas network covers identified climate refugia (based on national- and ecoregion-scales) and corridors in CONUS. We quantified the extent to which identified refugia would be protected by the 30x30 framework if it were to solely focus on current areas of high imperiled species

207 biodiversity and ecosystem carbon. Data on protected areas are from the PADUS 2.1 database 208 (USGS 2020). We use U.S. Geological Survey's Gap Analysis Program (GAP) codes, which are 209 specific to the management intent to conserve biodiversity. GAP 1 and 2 areas are managed in 210 ways typically consistent with conservation. Areas assigned a GAP 3 code are governed under 211 multiple-use mandates that may include biodiversity priorities but may also include incompatible activities such as forestry and mining, and GAP 4 areas lack any conservation mandates or such 212 213 information is unknown as of 2020. As such, GAP codes are a natural system for identifying 214 possible policy paths to achieving 30x30 and advancing wildlife conservation in the United 215 States. Imperiled species richness was assessed from publicly available range data (USGS GAP, International Union of Conservation of Nature - IUCN, and U.S. Fish and Wildlife Service) for 216 217 species defined as 'imperiled' (1,923 species). These include species that are listed or under consideration for listing under the ESA, have a NatureServe G1-3 status and/or are in critically 218 219 endangered, endangered or vulnerable IUCN categories. Modeled total ecosystem carbon is 220 based on a high-resolution map of global above- and below-ground carbon stored in biomass and 221 soil (Soto-Navarro et al. 2020). We used ArcPro v2.5 (ESRI, USA) to produce maps and run 222 analyses, with maps using the Albers Equal Area Conic projection. All area statistics are based 223 on GIS estimates using this projection.

224

225 **RESULTS**

226 Identifying refugia and corridors

227 Climate refugia datasets generally correlated well with others of similar methodology or concept; three resulting classes generally represent topodiversity, climatic stability, and tree 228 229 macrorefugia (Tables 1 & S1). The main exception was for climate-based datasets with species 230 information, where bird macrorefugia correlated with datasets based on topodiversity, but tree 231 macrorefugia was the sole dataset in its class (Table S2). The three refugia classes exhibited very 232 little overlap with one another at the national scale: while 52% of CONUS falls into at least one 233 of the refugia classes, 7.5% falls into refugia identified by 2 or more classes (approx. 568,000 234 km², Fig. S1). Additionally, two classes (tree macrorefugia and climatic stability) were strongly 235 and negatively correlated with one another. Locations in the combined refugia layer that were 236 within the top 20% of the distribution of values represent these overlaps and are used for 237 reporting the remainder of statistics here.

238 34% of CONUS is identified as a climate refugia or corridor under one or more datasets 239 (approx. 2,652,000 km², Fig. 1). Climate refugia generally follow the Appalachian, Rocky, and 240 Cascade Mountain Ranges with additional refugia in the Ozarks, Ouachitas, southern Sierra 241 Nevadas and along the California coast. Climate corridors are somewhat complementary to 242 national-scale refugia, with 28.9% of their area (444,501 km²) overlapping identified refugia 243 locations. Overlaps occur in the central Appalachians, Pacific Northwest, and portions of the 244 Rockies, Sierra Nevadas and Ozarks. Corridors that do not overlap with refugia are key in 245 connecting parts of the Great Plains and Mexico borderlands to refugia and in connecting refugia 246 to northern locales, particularly in New England, Midwest, Crown of the Continent and between 247 northern California and the Cascades.

Using a stratified ecoregion approach resulted in refugia that were highly coincident with lands identified in the national scale analysis, with 63% of all national refugia overlapping with ecoregion refugia (Fig. 2). Overlaps between the two cover 12% of CONUS total land area (approx. 949,000 km²). All refugia combined (both from national and ecoregion-specific analyses) equal 26% of the total CONUS land area (approx. 2.1 million km²). Locations that were emphasized in the ecoregion-specific approach include temperate and semi-arid prairies and places along the eastern coast.

255 *Comparison to 30x30 objectives: biodiversity and carbon*

256 Refugia and corridors are generally complementary on the landscape to areas of current 257 high biodiversity and carbon storage values (Fig. 3a&b). There is some overlap between current 258 biodiversity hotspots (i.e., top quartile of imperiled species richness values) and identified 259 national-scale refugia (36.8%) and corridors (9.3%; Table 2). Overlaps are generally 260 concentrated in western California and Appalachia/Ozarks regions. Overlap between carbon-rich 261 areas is greater in extent overall (refugia overlap = 32.5% and corridor overlap = 27.2%) and 262 similar in spatial pattern with greater overlap in northern areas: northern Appalachians, Crown of 263 the Continent and Pacific Northwest. When combining the two objectives (biodiversity and/or 264 carbon), 45.0% (approx. 1,000,000 km²) of the land area representing at least one of these 265 objectives is also identified as part of a climate refuge or corridor.

Taking an ecoregion-specific approach to comparing refugia, corridors, biodiversity, and

carbon results in less coincidence in current and future values: 22.0% and 21.7% of stratified

refugia overlap with ecoregion-specific biodiversity hotspots and carbon-rich areas, and 17.5%

and 26.1% of corridors overlap with ecoregion-specific biodiversity hotspots and carbon-rich

areas, respectively (Fig. 3c&d; Table 3).

271 Current protections for refugia and corridors

272 Overall, 12.5% of the combined network of refugia and corridors is managed consistently 273 with biodiversity conservation (i.e., GAP 1 or 2; 4.2% of CONUS or approx. 325,000 km²; Fig. 274 4). The rest of this network falls on GAP 3 (26.5%) or GAP 4 (69.3%) lands, which represents 275 29.2% of CONUS (approx. 2,280,000 km²). Proportions are similar when analyzing protection of 276 national-scale climate refugia and corridors separately (Table 2). Ecoregion-specific refugia fall 277 more heavily in GAP 4 categories with 12.2% of area on lands managed for biodiversity 278 conservation and 19.6% on those managed for multiple uses (Fig. 4, Table 3). Finally, the entire 279 set of CONUS lands representing either biodiversity conservation (GAP 1 or 2) or 30x30 280 objectives (biodiversity hotspots and/or carbon-rich areas) coincides with 44.5% of the national 281 climate refugia and corridor network.

282

283 DISCUSSION

284 Currently, the U.S. protected areas network and emerging conservation policy objectives 285 largely fail to represent valuable climate refugia and corridors. While there is some overlap with 30x30 objectives, solely using recent imperiled species ranges and carbon stores as conservation 286 287 criteria will not inherently protect climate-resilient lands. In the most protective situation - if all 288 biodiversity hotspots and carbon-rich areas were to be considered for strong conservation 289 mandates (e.g., GAP 1 or 2 protections) - a majority (55.5%) of identified climate refugia or 290 corridors would still be left unprotected. The omission of landscapes for climate adaptation from 291 planning initiatives could inhibit the potential for longer-term conservation successes. As decision makers evaluate protected areas expansion, it will be important to prioritize lands and 292 293 waters that will allow species to adapt and persist in a changing climate. While simply protecting

currently biodiverse or carbon-rich areas may not ensure the preservation of climate corridors
and refugia, conserving corridors and refugia will benefit imperiled species in biodiversity-rich
hotspots and promote carbon sequestration. This is particularly true in parts of the country (e.g.,
Appalachia and western California) where hotspots are not directly covered by climate corridors,
but adjacent to them, providing opportunities for migration to refugia or future climate analogs.

299 With over half of the contiguous U.S. identified as at least one type of climate refugia 300 (topodiversity, climatic stability, or tree macrorefugia), many opportunities exist for decision 301 makers interested in future-minded conservation. Our analysis supports previous work 302 suggesting potential trade-offs in using one refugia type over other in refugia identification: 303 approaches based on topodiversity favor environmentally complex regions, whereas climatic 304 exposure and tree macrorefugia highlight lands beyond mountain ranges and areas of similar 305 complexity (Michalak et al. 2020). Through our ensemble approach to refugia identification we 306 both highlight the complementary information provided by these approaches (Belote et al. 2018) 307 and simplify varied complex datasets for greater interpretability. A weighted combination of the datasets puts less pressure on the user to choose between mechanisms and on the decision maker 308 309 to have a deep understanding of the methodology when interpreting maps. However, clarification 310 of a specific refugia type may help states or local municipalities working at varying scales to set 311 different priorities for contributing to national refugia protections based on local environments 312 and community needs. In addition, taking a combined approach results in high overlap with an 313 ecoregion-stratified approach, suggesting representation of nearly all ecoregions in national 314 efforts focused on conserving climate refugia.

Currently unprotected climate refugia and corridors represent 29.2% of CONUS, of which 38% is federally managed. Given the extent and distribution of land managers, protecting valuable climate adaptation areas can help contribute to the 30% target numerically and meaningfully. However, there will need to be a concerted effort by land managers in all jurisdictions and leadership across jurisdictional boundaries.

320 Lands Administered by Government and Tribal Entities

Public lands can make significant contributions to achieving 30x30. The federal lands
estate is particularly expansive (20% of CONUS, 86% of PADUS; CRS 2020, Rosa and Malcom

323 2020) and federal land management agencies are required to varying degrees to prioritize 324 wildlife and habitat conservation. Currently, the majority (86%, representing 18.4% of CONUS) 325 of GAP 3 lands are managed by federal agencies, suggesting that substantial gains can be made 326 in focusing on existing statutory authorities to advance climate-smart conservation on these 327 lands. Refugia with GAP 3 coverage present abundant opportunities to strengthen management 328 mandates for climate adaptation, also adding to achievability of full linkage protection. Of GAP 329 3 lands, over half are managed by the Bureau of Land Management (BLM) and another third by 330 the U.S. Forest Service (Rosa and Malcom 2020). Both agencies are guided by multiple use 331 management mandates that empower them to designate and manage lands to enhance protection 332 of areas recognized as having important conservation values (respectively, the Federal Land 333 Policy and Management Act of 1976, National Forest Management Act of 1976). The agencies 334 can capitalize on existing land and water designation authorities - like wilderness designation 335 and BLM "areas of critical environmental concern" - to increase protection for climate refugia 336 and corridors.

Expansion of GAP 1 and 2 lands to cover more refugia and corridors can also ensure 337 338 greater conservation for climate adaptation. The U.S. Fish and Wildlife Service manages the 339 National Wildlife Refuge System (NWRS) to conserve and restore wildlife, fish, and plants and 340 their native habitats. Because refuge lands are expressly managed to conserve species and 341 habitat, they offer a high level of federal land protection. Pursuing the acquisition of lands 342 fundamental to species' survival and sustainability, including climate refugia and climate 343 corridors, to establish new refuges would be consistent with the purview of NWRS, future-344 minded conservation and 30x30 objectives. However, since federal land acquisition and 345 management decisions are often politically contentious, this may be a less feasible option for 346 conserving the additional 440 million acres of land needed to reach the 30% target.

347 State governments also manage significant acreage (approximately 4% of the U.S.), 348 including state forests, wildlife management areas, game lands, and natural area preserves. State 349 parks, or portions thereof, may also contribute to conservation refugia and corridors, but are 350 often categorized as GAP 4 (i.e., absent or unknown mandates for conservation). States can 351 contribute to 30x30 by upgrading GAP status and management of undeveloped state lands that 352 can contribute to climate adaptation. Furthermore, through the State Wildlife Action Planning 353 (SWAP) process, each state is required to describe "locations and relative condition of key

habitats and community types essential to conservation of species" (USFWS & AFWA 2017).

- 355 Results from this and other studies can help inform this process, and be a resource as states
- increasingly update their SWAPs to include climate changes (NFWPCAN 2021).

Tribal nations hold over 56 million acres in trust by the Bureau of Indian Affairs and may 357 358 manage their lands in ways that afford more substantive protections for lands and species given 359 their lower rates of habitat modification (Lee-Ashley et al. 2019). As many indigenous peoples 360 are deeply connected to local culturally important resources such as plant and animal species, 361 they are also impacted by climate-driven alterations in ecosystem processes and biodiversity 362 (Jantarasami et al. 2018). A long history of managing and observing their lands has provided 363 many indigenous communities with valuable knowledge and experience to inform land 364 management and planning for climate adaptation and resilience (BIA 2018). Respectful inclusion 365 of indigenous systems of knowledges and perspectives "can inform our understanding of how the 366 climate is changing and strategies to adapt to climate change impacts" (NFWPCAN 2021). As 367 such, government-to-government relationships will be important in addressing climate adaptation 368 needs for species and peoples and may include cross-landscape management, tribal involvement 369 in federal and state planning, and more. The Landscape Conservation Cooperative (LCC) 370 program developed by Interior offers one such mechanism to advance landscape-scale 371 protections and coordinate climate-related land conservation activities among Tribal Nations, 372 federal agencies, state, local, and tribal governments, and other stakeholders (NASEM 2016).

373 Private and Non-Governmental Organization Lands

As most land in the United States is privately owned, conservation efforts on private lands will be critical to expanding protected areas. 62% of the refugia and 56% of corridors fall outside of the protected areas network (GAP 4), but this only represents 20% of CONUS. This suggests that well-targeted, voluntary acquisitions and easements could translate to large gains in private lands conservation. Land trusts are uniquely positioned to scale up conservation on private lands to achieve the 30x30 target and, when strategic with land protections, help protect these areas and fill important gaps in the nation's 30x30 network.

381 In addition to the role of land trusts, private working lands also have an important role to 382 play in achieving 30x30 (Garibaldi et al. 2020, American Farmland Trust 2021). The Farm Bill 383 conservation programs administered by the U.S. Department of Agriculture will be particularly 384 important to achieving these goals (Theoharides 2014). For instance, the Agriculture 385 Conservation Easement Program (ACEP) could be targeted to lands identified as climate refugia 386 or connectivity areas and specify sensitive wetland habitats and riparian areas as eligible lands 387 for wetland easements, as these will be increasingly valuable for supporting wildlife and 388 ecosystem services as the climate changes (Theoharides 2014, Lewis et al. 2019). Longer-term 389 (30 year) ACEP contracts that offer a commitment to consider re-enrollment of the same or 390 similar land at contract expiration should be encouraged to ensure enduring conservation 391 measures. Additionally, Environmental Quality Incentives Program (EQIP) and the Conservation 392 Stewardship Program (CSP) can better reflect climate adaptation needs by assigning higher 393 ranking points practices designed to build resilient natural resources, promote ecosystem 394 services, and increase the adaptive capacity of the entire agro-ecosystem to climate change 395 (Theoharides 2014).

396 *Limitations*

In order to enhance species' resilience in the face of growing climate and biodiversity 397 398 crises, corridors and refugia must be preserved across both lands and waters. Due to some 399 limitations of data and our analyses, we recommend against siting protections based on the 400 coincidence of current biodiversity/carbon hotspots and climate refugia/corridors alone. For one, complementarity of species assemblages is not accounted for in using species richness. As a 401 402 result, there may be biases toward conserving certain taxa. Additionally, while we included 403 aquatic species in our biodiversity metric, and wetland/riparian areas are part of some 404 topographic measures of refugia/corridors, we did not explicitly include aquatic refugia. At this 405 time, there is no complete national dataset to represent aquatic refugia. Because cold-water 406 aquatic organisms like salmon, trout, hellbenders, spring salamanders, and various 407 macroinvertebrates are among the most vulnerable taxa to climate change, future analyses should 408 focus on identifying freshwater refugia and corridors in regions where sufficient data exists (e.g., 409 brook trout refugia in the northeast U.S. (Letcher et al., 2017), stream temperature scenarios in 410 the western U.S. (Isaak et al., 2016), and Springs Online (https://springsdata.org), a collaborative

411 database of spring locations and spring-dependent species in the Western U.S. and northern

- 412 Mexico). Like terrestrial refugia, protection and restoration (where needed) of these areas should
- 413 be focused at multiple scales, including protecting recharge areas, forests, and wetlands in the
- 414 watershed (Stranko et al., 2008; Doyle and Shields, 2012; Jayakaran et al., 2016; Merriam et al.,
- 415 2019), and restoring floodplains, riparian buffers and stream geomorphology (Sullivan and
- 416 Watzin, 2009; Sweeney and Newbold, 2014; Favata et al., 2018; Merriam et al., 2019). Given the
- 417 international scope of 30x30 and the benefits of larger-scale connectivity, future work on climate
- 418 adaptation in 30x30 implementation should look beyond terrestrial habitats and political
- 419 boundaries to cover all ecosystems of North America.
- 420 Our analysis demonstrates the need to make climate adaptation a more explicit objective 421 in conservation planning for addressing the biodiversity crisis. Without direct consideration for 422 climate refugia and corridors, a 30x30 implementation focused on current species ranges and 423 carbon stocks may be ineffective for the longer term persistence of species. The key to 424 operationalizing 30x30 and subsequent efforts will be growing a protected areas network that 425 ensures a long-term commitment to biodiversity and climate. By incorporating climate refugia 426 and corridors, the U.S. can work to protect places that will continue to serve wildlife and human 427 populations now and in the future.
- 428

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- 433 enable this and other research.
- 434

435 DATA AVAILABILITY

436 The data that support the findings of this study are all publicly available. Those directly

- 437 generated by this work can be downloaded from the following OSF repository:
- 438 https://osf.io/jksyx/
- 439

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821	TABLES AND FIGURES
822	Table 1. Description of refugia datasets. Classes are based on results from a principal
823	components analysis where component 1 (topodiversity) explained 33.8%, component 2 (climate
824	stability) explained 15.9% and component 3 (tree macrorefugia) explained near 13.8% of
825	variation. See SI for additional details.

Refugia Class	Dataset	Description	Source
	Current Climate Diversity	Climate-Based. Based on 11 bioclimatic variables using climate data for a 30-year climate normal period (1981-2010).	Carroll et al., 2017
	Ecotypic Diversity	Landscape-based and climate-based. Derived from edaphic, climatic, and landcover data.	Carroll et al., 2017
	Land Facet Diversity	Landscape-based. Incorporated elevation, latitude-adjusted elevation, topographic position index, slope, modified heat load index, and soil.	Carroll et al., 2017
Topodiversity	Landscape Diversity	Landscape-based. Described the diversity of microhabitats and climatic gradients. Microclimates were measured by quantifying elevation range, the variety of small-scale landforms, and the density and configuration of wetlands in a 100-acre neighborhood.	The Nature Conservancy, 2020
	Bird Macrorefugia	<i>Climate-based and species-based.</i> Focused on regions where the current and projected future species ranges overlap. Input based on current species niches for 268 songbird species; climate velocity based on 4 representative GCMs, RCP 4.5, 2080s.	Stralberg et al., 2018
Climatic	Climatic Dissimilarity	<i>Climate-based.</i> Described how different the future climate at a location will be from its current climate. Measured in terms of multivariate climate characteristics, via a principal components analysis (PCA) of 11 biologically-relevant temperature and precipitation variables, RCP 4.5, 2080s.	Belote et al., 2018
Stability	Climate Velocity	<i>Climate-based.</i> Velocity was calculated by dividing the rate of climate change by the rate of spatial climate variability to focus on regions where climatic conditions move more slowly across the landscape. Input based on A2 emissions scenarios implemented by seven GCMs of the CMIP3 multimodel dataset, RCP 4.5, 2080s.	AdaptWest Project, 2015
Tree Macrorefugia	Tree Macrorefugia	<i>Climate-based and species-based.</i> Focused on regions where the current and projected future species ranges overlapped. Input based on current species niches for 324 tree species; climate velocity based on 4 representative GCMs, RCP 4.5, 2080s.	Stralberg et al., 2018

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827 Table 2. Overlays of national-level datasets representing protected areas, carbon stores,

828 biodiversity, climate refugia, and climate corridors. Values represent the percent of each top line

829 item (column) that falls within each row. Values in parentheses are the percent of total CONUS

830 area represented by the overlay.

	% of top line items that fall into each of the following:	GAP 1 & 2	GAP 3	Top 20% Carbon	Top 20% Biodiversity	Top 20% Refugia	Top 20% Climate- Informed Corridors
	GAP 1 & 2	100 (7.5)	0.0 (0.0)	12.7 (2.4)	3.7 (0.7)	13.3 (2.6)	13.8 (2.7)
	GAP 3	0.0 (0.0)	100 (16.6)	20.2 (3.9)	5.1 (1.0)	25.0 (4.8)	30.4 (6.0)
	Top 20% Carbon	32.8 (2.4)	23.3 (3.9)	100 (20.0)	28.8 (5.6)	32.5 (6.2)	27.2 (5.4)
	Top 20% Biodiversity	12.3 (0.7)	8.7 (1.0)	32.0 (5.6)	100 (20.0)	30.8 (5.9)	11.2 (1.8)
	Top 20% Refugia	34.2 (2.6)	29.0 (4.8)	32.8 (6.2)	36.8 (5.9)	100 (20.0)	28.7 (5.7)
	Top 20% Climate- Informed Corridors	36.5 (2.7)	36.3 (6.0)	25.8 (5.4)	9.3 (1.8)	29.6 (5.7)	100 (20.0)
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846	Table 3. Overlays	of ecoregio	on-specific da	atasets repre	senting protec	eted areas, ca	arbon stores,
847	biodiversity, climate refugia, and climate corridors. Values represent the percent of each top line						
848	item (column) that falls within each row. Values in parentheses are the percent of total CONUS						

849 area represented by the overlay.

	% of top line items that fall into each of the following:	GAP 1 & 2	GAP 3	Top 20% Carbon	Top 20% Biodiversity	Top 20% Refugia	Top 20% Climate- Informed Corridors
	GAP 1 & 2	100 (7.5)	0.0 (0.0)	1.1 (2.2)	8.6 (1.5)	12.2 (2.4)	13.8 (2.7)
	GAP 3	0.0 (0.0)	100 (16.6)	17.9 (3.5)	17.7 (3.1)	19.6 (3.8)	30.4 (6.0)
	Top 20% Carbon	29.8 (2.2)	21.2 (3.5)	100 (20.0)	28.0 (4.9)	21.7 (4.2)	26.1 (5.2)
	Top 20% Biodiversity	18.4 (1.5)	17.5 (3.1)	26.4 (4.9)	100 (20.0)	22.0 (4.2)	17.5 (3.3)
	Top 20% Refugia	31.4 (2.4)	22.7 (3.8)	21.3 (4.2)	24.2 (4.2)	100 (20.0)	25.9 (5.1)
	Top 20% Climate- Informed Corridors	36.5 (2.7)	36.3 (6.0)	26.3 (5.2)	18.8 (3.3)	26.7 (5.1)	100 (20.0)
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864	FIGURE LEGE	INDS					
865	Figure 1. A) National-scale and B) ecoregion-specific refugia (top 20% of all three refugia						
866	classes combined) with climate-informed corridors (ecoregions are outlined in black). The full						

867 raster datasets were used to identify refugia in national analyses. Ecoregion-specific analyses

868	employ a stratified approach, where refugia are identified for each ecoregion separately before
869	combining them together. Ecoregions are outlined in black in map B.
870	
871	Figure 2. Coincidence between national-scale and ecoregion-specific refugia. The full raster
872	datasets were used to identify refugia in national analyses. Ecoregion-specific analyses employ a
873	stratified approach, where refugia are identified for each ecoregion separately before combining
874	them together. Ecoregions are outlined in black.
875	
876	Figure 3. Overlap between national-scale (A,B) and ecoregion-scale (C,D) refugia and corridors
877	with carbon stocks (B,D) and biodiversity hotspots (A,C). The full raster datasets were used to
878	identify refugia in national analyses. Ecoregion-specific analyses employ a stratified approach,
879	where refugia are identified for each ecoregion separately before combining them together.
880	Ecoregions outlined in black in maps C and D.
881	
882	Figure 4. Overlap between national-scale refugia (A), climate corridors (B), and either refugia
883	or corridors (C) with the protected areas database of the US (PADUS). GAP codes are specific to
884	the management intent to conserve biodiversity; GAP 1 and 2 areas are managed in ways
885	typically consistent with conservation and GAP 3 areas are governed under multiple-use
886	mandates that may include biodiversity priorities but may also include incompatible activities.
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Figure 1. A) National-scale and B) ecoregion-specific refugia (top 20% of all three refugia classes combined) with climate-informed corridors (ecoregions are outlined in black). The full raster datasets were used to identify refugia in national analyses. Ecoregion-specific analyses employ a stratified approach, where refugia are identified for each ecoregion separately before combining them together. Ecoregions are outlined in black in map B.



Figure 2. Coincidence between national-scale and ecoregion-specific refugia. The full raster datasets were used to identify refugia in national analyses. Ecoregion-specific analyses employ a stratified approach, where refugia are identified for each ecoregion separately before combining them together. Ecoregions are outlined in black.



Figure 3. Overlap between national-scale (A,B) and ecoregion-scale (C,D) refugia and corridors with carbon stocks (B,D) and biodiversity hotspots (A,C). The full raster datasets were used to identify refugia in national analyses. Ecoregion-specific analyses employ a stratified approach, where refugia are identified for each ecoregion separately before combining them together. Ecoregions outlined in black in maps C and D.



Figure 4. Overlap between national-scale refugia (A), climate corridors (B), and either refugia or corridors (C) with the protected areas database of the US (PADUS). GAP codes are specific to the management intent to conserve biodiversity; GAP 1 and 2 areas are managed in ways typically consistent with conservation and GAP 3 areas are governed under multiple-use mandates that may include biodiversity priorities but may also include incompatible activities.