

REPORT TO ECOSYSTEM PLANNING AND BUDGET USDA FOREST SERVICE, ALASKA REGION

TONGASS NATIONAL FOREST:

2016 SAWMILL CAPACITY AND PRODUCTION REPORT

INTRODUCTION

Since 2000, the United States Forest Service (USFS), Alaska Region Office has conducted an annual key-informant survey of sawmills across the Tongass National Forest, spanning from Haines to Metlakatla. The purpose of the survey is to gather information regarding current sawmill operations including total estimated capacity, actual production, harvested lands, forest products, market destinations, and general business expansion and retention challenges. The *Tongass National Forest: 2016 Sawmill Capacity and Production Report*, summarizes key survey findings, provides brief supplemental discussion, and presents a longitudinal perspective of sawmill performance during the past sixteen years. Survey findings are organized into seven substantive sections including:

- Longitudinal Survey Results
- Sawmill Overview
- Capacity and Production Volume
- Harvested Lands
- Primary Product by Species
- Production Volume by Product
- Markets

Sawmill key-informant survey results provide a framework for assessing sawmill performance over time, exploring current business conditions and challenges, tracking products and markets, and following public and private land timber harvest.

METHODS

The 2016 sawmill survey, covering January to December 2016 timeframe, was conducted from June to August 2017. In contrast to traditional surveys that oftentimes utilize a random sample method to collect input, the USFS Alaska Region implemented a key-informant survey of all Southeast medium to large sawmills operating on a regular basis. Surveys were conducted via onsite or telephone interviews. To allow comparative longitudinal analysis, the survey instrument and population frame remained consistent from 2000 to 2016 and includes a variety of business profile, sawmill activity, and products and markets questionnaire items (Table 1).



Table 1. Survey Instrument Summary

| Business Profile | Sawmill Activity | Primary Products | Other | | |
|---|---|--|---------------------------|--|--|
| Business Name, Owner's Name, Location, Sawmill Description, Sawmill Size Classification | Estimated Processing Capacity, Actual Production, Percent Overrun, Percent Underrun | Primary Products, Destination Markets | Log Source, Employment | | |

POPULATION FRAME

The population frame of consistently-operating medium to large sawmills was carefully established during 2000 using criteria that required: 1) regular operation and 2) medium to large size classification. In 2000, there were 20 sawmills that evolved into 22 sawmills with the subdivision of one sawmill (2007). To maintain longitudinal consistency and preserve comparative value, the annual sawmill survey has only included the original 22 sawmills. Of noteworthy importance, numerous small sawmills that operate on a seasonal, part-time, or contingent basis have operated across the region, each with varying degrees of success. While these sawmills are part of the greater Southeast Alaska forest products industry, they are outside the original survey population frame and are subsequently not surveyed and excluded from this report.

During 2000, 22 medium- to large-scale sawmills operated across the Tongass National Forest with the greatest concentration located in southern southeast Alaska (Table 2). Since 2000, half (50%) of these sawmills have closed and been uninstalled; no new sawmills of equal size classification have been established during the same timeframe. During 2016, nine sawmills (41%) remained active and eleven sawmills (50%) were no longer in production (i.e., decommissioned, uninstalled). Two sawmills (9%) remain installed with significant equipment onsite, but were idle during calendar year 2016.

Table 2. Sawmill Population Frame, Calendar Years 2000 - 2016

| Active (9) | Idle (2) | Uninstalled (11) |
|--|---|--|
| Viking Lumber Company Icy Straits Lumber and Milling Company Good Faith Lumber Company Western Gold Cedar Products D and L Woodworks Porter Lumber Company Thuja Plicata Lumber The Mill Falls Creek Forest Products | Northern Star Cedar Saint Nick Forest Products | Gateway Forest Products Ketchikan Renaissance Group Herring Bay Lumber Pacific Log and Lumber Annette Island Sawmill Metlakatla Forest Products Silver Bay Incorporated Alaska Fibre Kasaan Mountain Lumber and Log Chilkoot Lumber Company Thorne Bay Enterprises |



LONGITUDINAL SURVEY RESULTS

For the purposes of this report, "total installed capacity" includes the capacity of nine active sawmills and two idle sawmills (N = 11). Capacity is an estimate of sawmill processing capability based on the amount of net sawlog volume that could be utilized by the sawmill, as currently configured, during a standard 250-day per year, two shifts per day annual operating schedule – and not limited by availability of workforce, raw materials, or market conditions. During 2016, installed capacity of Southeast's 11 sawmills totaled 113,650 board feet (MBF), which is unchanged from 2015 (Table 3).

Actual sawmill production during 2016 totaled approximately 17,912 MBF, a decrease of 628 MBF (-3%) compared to 2015. Five sawmills (45%) reported higher production in 2016. In contrast, three sawmills (27%) reported decreased production and one sawmill (9%) indicated total production from 2015 to 2016 remained the same. 2016 region-wide sawmill utilization, based on total installed capacity of 113,650 MBF, is estimated at 16 percent. Notably, southeast Alaska sawmills remain significantly underutilized.

2016 sawmill employment totaled approximately 58 full-time equivalent (FTE) positions including owners, operators, and other employees. Despite a small decrease in annual production (-3%), employment increased by seven jobs (14%) from 2015 to 2016.

Table 3. Annual Sawmill Survey Results, Calendar Years 2000 - 2016

| | Total Active | Sawmill | Installed | Estimated | Volume NOT | Volume NOT Included in Sawmill Production | | |
|------|-----------------|----------------------|------------------------------|--------------------------------|---------------------------------------|---|--------|-----------------------------------|
| Year | Sawmills (#) | Employment (FTEs) | Sawmill Capacity (MBF) | Sawmill Production (MBF) | Manufactured Products ^a | Log Exports | Total | Percent Sawmill Utilization |
| 2016 | 9 | 58 | 113,650 | 17,912 | 1,300 | С | NA | 16% |
| 2015 | 9 | 51 | 113,650 | 18,540 | 145 | С | NA | 16% |
| 2014 | 10 | 54 | 119,400 | 18,830 | 570 | С | NA | 16% |
| 2013 | 10 | 60 | 120,400 | 17,593 | 920 | С | NA | 15% |
| 2012 | 10 | 58 | 120,400 | 13,842 | 899 | С | NA | 12% |
| 2011 | 10 | 56 | 160,000 | 11,546 | 1,295 | С | NA | 7% |
| 2010 | 10 | 64 | 155,850 | 15,807 | 385 | С | NA | 10% |
| 2009 | 11 | 58 | 249,350 | 13,422 | 1,250 | С | NA | 5% |
| 2008 | 11 | 94 | 282,350 | 23,666 | 3,513 | С | NA | 8% |
| 2007 | 14 | 158 ^b | 292,350 | 31,717 | 4,015 | С | NA | 11% |
| 2006 | 11 | 123 | 354,350 | 32,141 | 7,620 | 2,646 | 10,266 | 9% |
| 2005 | 12 | 136 | 359,850 | 34,695 | 0 | 3,541 | 3,541 | 10% |
| 2004 | 13 | 148 | 370,350 | 31,027 | 509 | 3,088 | 3,597 | 8% |
| 2003 | 13 | 155 | 369,850 | 32,005 | 763 | 17,030 | 17,793 | 9% |
| 2002 | 11 | 160 | 453,850 | 39,702 | 9,164 | 4,940 | 14,104 | 9% |
| 2000 | 19 | 321 | 501,850 | 87,117 | 46,079 | 27,522 | 73,601 | 17% |

^a Manufactured products primarily include chips and bark manufactured from utility logs, but may also include firewood.

Note: The annual sawmill capacity and production survey was not conducted during 2001.

^b Included 35 positions reported at the reopened Ketchikan Renaissance Group veneer mill, which only operated for a few months.

^c Data not collected.



SAWMILL OVERVIEW

Table 4. Active, Idle, and Uninstalled Sawmills, Calendar Years 2000 – 2016 [N = 22]

| Sawmill | Community | Description | Current Status | Sawmill FTEs |
|--|------------|---|-------------------|-----------------|
| Viking Lumber Company | Craig | Conventional carriage, band saw headrig, linebar and gang resaws, edgers, trim saw, log debarker and merchandiser, end-dogging circle saw scragg | Active | 37 |
| Icy Straits Lumber and Milling Company | Hoonah | Mighty Mite sawmill, horizontal band resaw, log debarker and merchandiser (not installed), dry kiln, planer, moulder | Active | 8 |
| Good Faith Lumber Company (formerly Thorne Bay Wood Products) | Thorne Bay | Portable circle sawmill, trim saw, log and lumber decks, dry kiln, planer, moulder | Active | 5 |
| Western Gold Cedar Products (part of Northern Star Cedar breakup) | Thorne Bay | Shake and shingle mills | Active | 4 |
| D & L Woodworks | Hoonah | Portable band sawmill and portable circle sawmill | Active | 1 |
| Porter Lumber Company | Thorne Bay | Portable circle sawmill, dry kiln | Active | 1 |
| Thuja Plicata Lumber | Thorne Bay | Portable circle sawmills, carriage mill with circle saw headrig, shake mill, shingle mill | Active | 2 |
| The Mill | Petersburg | Two portable circle sawmills | Active | < 1 |
| Falls Creek Forest Products (formerly Southeast Alaska Wood Products) | Petersburg | Portable circle sawmill, trim saw, log and lumber decks, dry kiln, moulder | Active | < 1 |
| Saint Nick Forest Products (formerly W.R. Jones and Son Lumber Company) | Craig | Portable circle sawmill, dry kiln, planer, moulder | Idle | 0 |
| Northern Star Cedar | Thorne Bay | Mighty Mite sawmill | Idle | 0 |
| Thorne Bay Enterprises (part of Northern Star Cedar breakup) | Thorne Bay | Portable circle sawmill, log infeed and lumber outfeed decks | Uninstalled | 0 |
| Gateway Forest Products | Ketchikan | Twin band mill with end-dogging carriage, resaws, edgers, trim saw, log debarker and merchandiser | Uninstalled | 0 |
| Ketchikan Renaissance Group (formerly Gateway Forest Products) | Ketchikan | Rotary veneer mill, log debarker and merchandiser | Uninstalled | 0 |
| Herring Bay Lumber | Ketchikan | Conventional carriage, circle saw headrig, resaw edger, trim saw | Uninstalled | 0 |
| Pacific Log and Lumber | Ketchikan | Conventional carriage mills (2) with circle saw headrigs, horizontal band resaw, edger, trim saw, log debarker and merchandiser, dry kiln, planer mill, 60-foot band mill | Uninstalled | 0 |
| Annette Island Sawmill (aka KPC Hemlock Mill) | Metlakatla | Conventional carriage, single cut band saw headrig, linebar resaw, gang edger/resaw, edger, trim saw, log debarker, merchandiser | Uninstalled | 0 |
| Metlakatla Forest Products | Metlakatla | Conventional carriage, circle saw headrig with top saw, horizontal resaw, edger, log debarker, merchandiser | Uninstalled | 0 |
| Silver Bay Incorporated | Wrangell | Conventional carriages, band saw headrigs, linebar resaw edgers, trim saw, planer mill, log debarker, merchandise | Uninstalled | 0 |
| Alaska Fibre | Petersburg | Portable circle sawmill, horizontal band resaw, edger | Uninstalled | 0 |
| Kasaan Mountain Lumber and Log | Kasaan | Conventional carriage, circle saw headrig, circle saw linebar resaw, edger, debarker | Uninstalled | 0 |
| Chilkoot Lumber Company | Haines | Conventional carriage, eight-foot band headrig, six and seven foot band resaws, debarker, chipper, and edger | Uninstalled | 0 |



CAPACITY AND PRODUCTION VOLUME

Table 5. 2016 Estimated Sawmill Capacity and Actual Production [Includes 9 Active and 2 Idle Sawmills, N = 11]

| Sawmill | Estimated Sawmill Capacity [Scribner Log Scale, MBF] ¹ | Actual Sawmill Production [Scribner Log Scale, MBF] ² | Percent Utilization of Installed Capacity |
|--|---|--|---|
| Viking Lumber Company | 80,000 | 16,000 | 20% |
| Icy Straits Lumber and Milling Company | 3,000 | 600 | 20% |
| Good Faith Lumber Company | 6,250 | 297 | 5% |
| Western Gold Cedar Products | 6,500 | 800 | 12% |
| D & L Woodworks | 1,750 | 25 | 1% |
| Porter Lumber Company | 2,500 | 50 | 2% |
| Thuja Plicata Lumber | 1,000 | 100 | 10% |
| The Mill | 6,000 | 20 | < 1% |
| Falls Creek Forest Products | 3,000 | 20 | < 1% |
| Saint Nick Forest Products | 1,150 | Idle | NA |
| Northern Star Cedar | 2,500 | Idle | NA |
| Total | 113,650 | 17,912 | 16% |

¹Estimated Sawmill Capacity: An estimate of sawmill processing capability based on the amount of net sawlog volume (Scribner log scale) that could be utilized by the sawmill, as currently configured, during a standard 250-day per year, two shifts per day, annual operating schedule, and not limited by availability of workforce, raw materials, or market.

² Actual Sawmill Production: The net sawlog volume (Scribner log scale) used during the year to manufacture sawn products.



HARVESTED LANDS

Table 6a. Processed Log Sources, Volume Included in Actual Sawmill Production

| Sawmill | National Forest | Other Federal | State Forest | Private Native | Private Other | Import | Total |
|--|--------------------|------------------|-----------------|-------------------|------------------|--------|--------|
| Viking Lumber Company | 16,000 | - | - | - | - | - | 16,000 |
| Icy Straits Lumber and Milling Company | 540 | - | - | - | 60 | - | 600 |
| Good Faith Lumber Company | 297 | - | - | - | - | - | 297 |
| Western Gold Cedar Products | 650 | - | - | 150 | - | - | 800 |
| D & L Woodworks | 25 | - | - | - | - | - | 25 |
| Porter Lumber Company | 50 | - | - | - | - | - | 50 |
| Thuja Plicata Lumber | 72 | - | - | 20 | 8 | - | 100 |
| The Mill | 18 | - | - | - | 2 | - | 20 |
| Falls Creek Forest Products | 20 | - | - | - | - | - | 20 |
| Total [Scribner Log Scale, MBF] | 17,672 | - | - | 170 | 70 | - | 17,912 |
| Percent | 99% | - | - | 1% | < 1% | - | 100% |

Table 6b. Processed Log Sources, Volume Not Included in Actual Sawmill Production

| Sawmill | National Forest | Other Federal | State Forest | Private Native | Private Other | Import | Total |
|--|--------------------|------------------|-----------------|-------------------|------------------|--------|-------|
| Total [Scribner Log Scale, MBF] | 1,293 | - | - | - | 8 | - | 1,301 |
| Percent | 99% | - | - | - | 1% | - | 100% |

¹ Primary manufactured products NOT included in actual sawmill production consists of all non-sawn products (e.g., chips, firewood, poles, house logs) that are manufactured independently of normal sawmill operations – products from logs that do not go through the sawmill. Non-sawn products, including chips and firewood, that result from processing sawmill residues and byproducts are not included in this category.



PRIMARY PRODUCT BY SPECIES

Table 7a. Primary Product by Species, Volume Included in Actual Sawmill Production

| Sawmill | Sitka Spruce | Western Hemlock | Western Red Cedar | Alaska Yellow Cedar | Other | Total Sawmill Production |
|--|--------------|--------------------|----------------------|------------------------|-------|--------------------------------|
| Viking Lumber Company | 5,000 | 4,000 | 7,000 | - | - | 16,000 |
| Icy Straits Lumber and Milling Company | 240 | 240 | - | 120 | - | 600 |
| Good Faith Lumber Company | 59.4 | 118.8 | 89.1 | 29.7 | - | 297 |
| Western Gold Cedar Products | - | - | 800 | - | - | 800 |
| D & L Woodworks | 15 | - | - | 10 | - | 25 |
| Porter Lumber Company | 5 | 1 | 43 | 1 | - | 50 |
| Thuja Plicata Lumber | - | - | 100 | | - | 100 |
| The Mill | 8 | 10 | - | 2 | - | 20 |
| Falls Creek Forest Products | 12 | - | - | 8 | - | 20 |
| Total [Scribner Log Scale, MBF] | 5,339 | 4,370 | 8,032 | 171 | | 17,912 |
| Percent | 30% | 24% | 45% | 1% | - | 100% |

Table 7b. Primary Product by Species, Volume Not Included¹ in Actual Sawmill Production

| Sawmill | Sitka Spruce | Western Hemlock | Western Red Cedar | Alaska Yellow Cedar | Other | Total Sawmill Production |
|--|--------------|--------------------|----------------------|------------------------|-------|--------------------------------|
| Total [Scribner Log Scale, MBF] | 68 | 1,210 | - | 22 | - | 1,300 |
| Percent | 5% | 93% | - | 2% | - | 100% |

¹ Primary manufactured products NOT included in actual sawmill production consists of all non-sawn products (e.g., chips, firewood, poles, house logs) that are manufactured independently of normal sawmill operations – products from logs that do not go through the sawmill. Non-sawn products, including chips and firewood, that result from processing sawmill residues and byproducts are not included in this category.



PRODUCTION VOLUME BY PRODUCT

Table 8. Sawmill Production by Product, Volume Included in Actual Sawmill Production

| Sawmill | Dimension Lumber | Shop Lumber | Cants Timbers | Other | Total Sawmill Production |
|--|---------------------|----------------|------------------|-------|--------------------------------|
| Viking Lumber Company | 7,000 | 5,500 | 3,500 | - | 16,000 |
| Icy Straits Lumber and Milling Company | 60 | 320 | 220 | - | 600 |
| Good Faith Lumber Company | 128 | 104 | 65 | - | 297 |
| Western Gold Cedar Products | - | - | - | 800 | 800 |
| D & L Woodworks | 25 | - | - | - | 25 |
| Porter Lumber Company | 2 | - | 48 | - | 50 |
| Thuja Plicata Lumber | 50 | - | 50 | - | 100 |
| The Mill | 10 | - | 10 | - | 20 |
| Falls Creek Forest Products | 12 | - | 8 | - | 20 |
| Total [Scribner Log Scale, MBF] | 7,287 | 5,924 | 3,901 | 800 | 17,912 |
| Percent | 41% | 33% | 22% | 4% | 100% |



MARKETS

Table 9a. Product Destination, Volume Included in Actual Sawmill Production

| Sawmill | Alaska | Continental United States | Canada | Pacific Rim | Other | Total Sawmill Production |
|--|--------|------------------------------|--------|-------------|-------|--------------------------------|
| Viking Lumber Company | - | 11,000 | - | 5,000 | - | 16,000 |
| Icy Straits Lumber and Milling Company | 600 | - | - | - | - | 600 |
| Good Faith Lumber Company | 297 | - | - | - | - | 297 |
| Western Gold Cedar Products | - | 800 | - | - | - | 800 |
| D & L Woodworks | 25 | - | - | - | - | 25 |
| Porter Lumber Company | 2 | 48 | - | - | - | 50 |
| Thuja Plicata Lumber | 100 | - | - | - | - | 100 |
| The Mill | 20 | - | - | - | - | 20 |
| Falls Creek Forest Products | 12 | 8 | - | - | - | 20 |
| Total [Scribner Log Scale, MBF] | 1,056 | 11,856 | - | 5,000 | - | 17,912 |
| Percent | 6% | 66% | - | 28% | - | 100% |

Table 9b. Product Destination, Volume Not Included¹ in Actual Sawmill Production [Scribner Log Scale, MBF]

| Sawmill | Alaska | Continental United States | Canada | Pacific Rim | Other | Total Sawmill Production |
|--|--------|------------------------------|--------|-------------|-------|--------------------------------|
| Total [Scribner Log Scale, MBF] | 300 | - | 1,000 | - | - | 1,300 |
| Percent | 23% | - | 77% | - | - | 100% |

¹ Primary manufactured products NOT included in actual sawmill production consists of all non-sawn products (e.g., chips, firewood, poles, house logs) that are manufactured independently of normal sawmill operations – products from logs that do not go through the sawmill. Non-sawn products, including chips and firewood, that result from processing sawmill residues and byproducts are not included in this category.